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County Offices Newland Lincoln LN1 1YL

18 September 2019

Overview and Scrutiny Management Board

A meeting of the Overview and Scrutiny Management Board will be held on **Thursday**, **26 September 2019 at 10.00 am in Committee Room One**, **County Offices**, **Newland**, **Lincoln LN1 1YL** for the transaction of the business set out on the attached Agenda.

Yours sincerely

Debbie Barnes OBE Head of Paid Service

<u>Membership of the Overview and Scrutiny Management Board</u> (11 Members of the Council and 4 Added Members)

Councillors R B Parker (Chairman), R Wootten (Vice-Chairman), B Adams, Mrs W Bowkett, Mrs J Brockway, Mrs K Cook, C S Macey, C E H Marfleet, N H Pepper, E W Strengiel and 1 Vacancy

Added Members

Church Representatives: Reverend P A Johnson and Mr S C Rudman

Parent Governor Representatives: Mrs P J Barnett and Miss A E I Sayer

OVERVIEW AND SCRUTINY MANAGEMENT BOARD AGENDA THURSDAY, 26 SEPTEMBER 2019

Item	Title	Pages
1	Apologies for Absence/Replacement Members	
2	Declarations of Interest	
3	Minutes of the meeting held on 29 August 2019	5 - 12
4	Announcements by the Chairman, Executive Councillor for Resources and Communications and Chief Officers	
5	Consideration of Call-Ins	
6	Consideration of Councillor Calls for Action	
7	Revenue Budget Monitoring Report 2019/20 (To receive a report from Michelle Grady (Assistant Director-Strategic Finance), which invites the Board to consider a report on Revenue Budget Monitoring 2019/20 which is due to be presented to the Executive on 01 October 2019. The views of the Board will be reported to the Executive as part of its consideration of this item)	
8	Capital Budget Monitoring Report 2019/20 (To receive a report from Michelle Grady (Assistant Director – Strategic Finance), which invites the Board to consider a report on Capital Budget Monitoring 2019/20 which is being presented to the Executive on 01 October 2019. The views of the Board will be reported to the Executive as part of its consideration of this item)	!
9	Treasury Management Performance Quarter 1 2019/20 (1 April - 30 June 2019) (To receive a report from Karen Tonge (Treasury Manager), which details the activities and performance of treasury management activities over the first quarter of 2019/20)	
10	Scrutiny Committee Work Programmes (To receive a report which sets out the work programmes of the Children and Young People Scrutiny Committee and the Public Protection and Communities Scrutiny Committee in accordance with the Board's agreed programme)	
11	Overview and Scrutiny Management Board Work Programme (To receive a report which enables the Board to consider and comment on the content of its work programme for the coming year, to ensure that scrutiny activity is focussed where it can be of greatest benefit)	1

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Please note: for more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting

- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details set out above.

All papers for council meetings are available on: www.lincolnshire.gov.uk/committeerecords



OVERVIEW AND SCRUTINY
MANAGEMENT BOARD
29 AUGUST 2019

PRESENT: COUNCILLOR R B PARKER (CHAIRMAN)

Councillors R Wootten (Vice-Chairman), B Adams, Mrs W Bowkett, Mrs J Brockway, C S Macey, N H Pepper and Mrs A M Newton

Added Members

Church Representatives: Mr S C Rudman

Councillors: M J Hill OBE, M A Whittington and B Young attended the meeting as

observers

Officers in attendance:-

Debbie Barnes OBE (Head of Paid Service), James Drury (Executive Director Commercial), Kevin Hales (Operations Manager - Serco), Arnd Hobohm (Serco Contract Manager), Tracy Johnson (Senior Scrutiny Officer), Jasmine Sodhi (Performance and Equalities Manager), Nigel West (Head of Democratic Services and Statutory Scrutiny Officer), John Wickens (Interim Assistant Director – IMT), and Emily Wilcox (Democratic Services Officer)

24 APOLOGIES FOR ABSENCE/REPLACEMENT MEMBERS

Apologies for absence were received from Councillor C E H Marfleet, Councillor Mrs K Cook, Councillor E W Strengiel and Patricia Barnett (Parent Governor Representative).

It was reported that, under the Local Government (Committee and Political Groups) Regulations 1990, Councillor Mrs A M Newton had been appointed as replacement member for Councillor Mrs K Cook, for this meeting only.

25 DECLARATIONS OF INTEREST

There were no declarations of interest.

26 MINUTES OF THE MEETING HELD ON 27 JUNE 2019

RESOLVED:

That minutes of the meeting held on 27 June 2019 be approved as a correct record and signed by the Chairman.

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27 <u>ANNOUNCEMENTS BY THE CHAIRMAN, EXECUTIVE COUNCILLOR</u> FOR RESOURCES AND COMMUNICATIONS AND CHIEF OFFICERS

The Chairman announced that he had attended the meeting of the Executive on the 9 July 2019 to present the Board's comments on the Review of Financial Performance 2018/19 and the Performance against the Council Business Plan – Quarter 4. The Chairman had also presented the Adults and Community Wellbeing Scrutiny Committee comments on Extra Care Housing and the Children and Young People Scrutiny Committee comments on the Commissioning Arrangements for Child and Adolescent Mental Health Services.

The Chairman informed the Board that the East Midlands Councils Scrutiny Conference would take place on the 4 October 2019, and encouraged members and officers to attend.

28 CONSIDERATION OF CALL-INS

None were received.

29 CONSIDERATION OF COUNCILLOR CALLS FOR ACTION

None were received.

30 <u>PERFORMANCE REPORTING AGAINST THE COUNCIL BUSINESS</u> <u>PLAN 2019/20 QUARTER 1</u>

Consideration was given to a report by the Performance and Equalities Manager, which invited the Board to consider a report on the 2019/20 Council Business Plan Quarter 1 performance which would be presented to the Executive on the 3 September 2019.

Members were reminded that the agreed changes to reporting against the Council Business Plan to scrutiny committees had now come into effect, and the Board would now scrutinise all performance indicators in the Council Business Plan that were not meeting the target or showed a downward trend; and recommend to the relevant scrutiny committees to look at any areas of serious concern.

The Performance and Equalities Manager provided a summary of the performance of the 14 commissioning strategies reported in Quarter 1.

Members were advised of the proposed changes to reporting performance against the Council Business Plan, and that following consultation with the Executive Councillors the changes had been made to the infographics.

Members were invited to ask questions, in which the following points were noted:

OVERVIEW AND SCRUTINY MANAGEMENT BOARD 29 AUGUST 2019

<u>Proposed Changes to reporting performance against the Council Business Plan</u> 2019/2020 and Data expected in Quarter 1 but not available

In relation to the proposed changes to performance reporting outlined in section 3 of the report, clarity was provided regarding why some of the targets had been amended:

- Reported incidents of domestic abuse (Measure 7) it was confirmed that the service area aimed to reduce the number of incidents by 2%. Now that the final outturn had been reported, the target had been amended to reflect the 2% reduction.
- Adults who receive a direct payment (Measure 63) it was confirmed that the
 previous target of 40% was not realistic and was therefore being replaced by a
 more realistic and attainable target of 33.5%.
- Sickness Absence (Measure 92) Councillor Barry Young, Executive Councillor for Community Safety and People Management, confirmed that the target of 7.5 days per FTE had not yet been agreed and consideration was currently being given to having different targets for different areas.

In relation to the data expected in Quarter 1 but not available, as outlined in section 4 of the report, it was clarified that the data for 'Reduce Carbon Emissions' (Measure 74) and 'Lincolnshire CO² reductions' (Measure 75) would always be reported in Quarter 2 rather than Quarter 1 each year due to the timing and availability of the data. However, the data for 'Adults aged 16-64 with a mental health problem living independently' (Measure 117) should be reported in Quarter 1 next year.

<u>Appendix A – Summary of those measures where services have highlighted success</u> in Quarter 1

• 16-17 year old Looked After Children participating in learning (Measure 45) – in response to a query about what happened to those not in learning and how many went on to tertiary education, it was confirmed that eight Looked After Children had received the grades necessary to go onto tertiary education this year. With regards to those 16-17 year old Looked After Children not in learning, it was highlighted that a Virtual School Case Worker and a Leaving Care Worker from Barnardo's would work with the young person to try to encourage them into employment with training or to partake in some form of training.

Appendix B – Summary of those measures where the target was not achieved in Quarter 1

Visits to core libraries and mobile library services (Measure 36) – it was confirmed that funding was in place to address the IT issues and that the implementation of the IT upgrade was imminent. It was also highlighted that a change in people's behaviour and usage of libraries would also be contributing to the number of visits being below target. The Executive Director – Commercial agreed to circulate information on the expected date of completion of the IT work.

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- Household waste recycled (Measure 78) it was highlighted that the lack of compatibility between the district councils was also an issue that would affect this measure. It was agreed that a note should be sent to the Lincolnshire Waste Partnership to highlight the data received by the Board regarding this measure and that the issue of compatibility between the district councils may be contributing to the level of performance.
- Adults reoffending (Measure 14) The Board agreed to refer this measure to the Public Protection and Communities Scrutiny Committee for a more in depth analysis of the information provided. The Board requested that further information on the following be provided:
 - Prevalence of the different types of offences breakdown of figures from less serious to more serious offences.
 - Age profile of offenders which age cohort were more likely to commit offences.
 - Prison rehabilitation how many offenders had been sent to prison and received rehabilitation, and what did the rehabilitation involve.
- People successfully supported to quit smoking (Measure 111) it was highlighted that recent reports suggested that vaping was also dangerous, but there was a public perception that it was seen to be safer. The Board agreed to send a note to the Director of Public Health highlighting its concerns around the potential dangers of vaping.

General Comment

- In response to a query about whether seasonal variations affected the performance of some of the measures, the Board suggested that a breakdown should be provided in future reports for those measures where there was a significant difference between quarters due to seasonal differences.
- It was clarified that employees who were leaving the organisation were given the opportunity to participate in an Exit Interview.
- It was noted that managers were required to carry out return to work interviews with employees following any sickness absence, and that this data was monitored to ensure that the correct procedures were being followed by managers.

The Board agreed to support the recommendations to the Executive, as set out in the report.

RESOLVED:

- That Adults Reoffending 'Measure 14' be referred to the Public Protection and Communities Scrutiny Committee for a more in depth analysis of the information provided;
- 2. That the recommendations to the Executive, as set out in the report, be supported;
- 3. That a summary of the comments made above be passed onto the Executive as part of its consideration of this item.

31 <u>PERFORMANCE OF THE CORPORATE SUPPORT SERVICES</u> CONTRACT

Consideration was given to a report by the Serco Contract Manager, which provided an update of Serco's performance against contractual Key Performance Indicators (KPI's) specified in the Corporate Support Services Contract between April and July 2019.

The Serco Contract Manager also highlighted the KPI's which had been granted mitigation during the reporting period.

Members were informed that the KPI performance across all service areas had remained strong, with no KPI failures within the reporting period.

Members were invited to ask questions on the Performance of the Corporate Support Services Contract, in which the following points were noted:

- ACF_KPI_03 ('% of new, and change of circumstance, financial assessments for non-residential care completed within 15 Business Days of referral from the Council') has been in long-term mitigation. The Target Service Level for this KPI is 75%, and the achieved percentages from April – June ranged from 58.53% – 70.71%.
- Officers confirmed that work was actively underway with Serco to improve the performance of financial assessments, which would tie in with the Council's current review of the financial assessment policy.
- The consequence of not completing timely financial assessments for nonresidential care could mean that an individual may begin receiving care with limited knowledge of what financial contribution they would eventually need to make.
- The Head of Operations (Serco) clarified that financial assessments for residential care had a much higher performance rate for completion within the required timeframe compared to non-residential assessments.

Members were referred to Appendix A of the report, which set out the top 20 priority IMT projects for review by the Board.

The Interim Assistant Director - IMT provided the Board with a summary of each of the projects and how they were progressing. It was noted that the majority of projects were on track to complete by their set deadlines.

Officers were pleased to report that there had been good progress made since March 2019, which could be demonstrated through the number of completed projects.

Members were invited to ask questions, in which the following points were noted:

 It was clarified that all technical and property work at the new South Park Fire and Rescue centre had now been completed. However, a drainage issue in the car park had meant that the Police could not occupy the building and therefore the move had been delayed by around three weeks.

- Members were informed that the Windows 10 Corporate Refresh Phase 2 was progressing well, with over two thirds of employees already having received new devices. The project was on track to complete within the set deadline.
- It was noted that the Executive Director Commercial had been updating Members via email on the progress of the Council's new Corporate Website. Members would be invited to a viewing of the updated website following the Council meeting on the 13 September 2019.
- The implementation of corporate capability to take card payments had now been completed. It was noted the project had been delayed as a result of business and commercial reasons rather than technical reasons. There had also been additional complications in that the card payments needed to be integrated into the systems that the registrars were using.
- Officers reported that they had reduced the level of technical debt within IMT which had allowed the programme of works to progress into real time working and reduce the associated risks.
- The lifecycle refresh was expected to be completed by March 2020.
- It was explained that some old IT devices were set up on old servers which was described as 'unsupported technology' and not fit for purpose.

RESOLVED:

- 1. That assurance was sought by the Board about the performance of the Corporate Support Services Contract;
- 2. That the Board was satisfied with the performance of the 20 priority IMT projects.

32 PROPOSED TERMS OF REFERENCE FOR REVIEW OF OVERVIEW AND SCRUTINY

Consideration was given to a report by the Head of Democratic Services and Statutory Scrutiny Officer, which invited the Board to approve a scrutiny review into the Statutory Guidance on Overview and Scrutiny in Local and Combined Authorities, and its implications for Lincolnshire County Council.

Members were reminded that Statutory Guidance on Overview and Scrutiny in Local and Combined Authorities had been issued by the Ministry of Housing, Communities and Local Government in May 2019.

Given the publication of the statutory guidance, it was considered appropriate to undertake a review of overview and scrutiny and it was proposed to assign this review to Scrutiny Panel B.

The Board was invited to approve the terms of reference and completion dates for the review of overview and scrutiny by Scrutiny Panel B, as set out in Appendix A to the report.

It was proposed that the terms of reference be amended to reflect an Executive Councillor being included as a 'non-voting added member' rather than an 'advisor'.

Members supported the review of Overview and Scrutiny by Scrutiny Panel B and the proposed terms of reference.

RESOVLED:

- 1. That the review of Scrutiny Panel B of the Statutory Guidance on Overview and Scrutiny in Local and Combined Authorities, as well as the Council's existing overview and scrutiny arrangements which were introduced in May 2017, be approved;
- 2. That the review be titled 'Review of Overview and Scrutiny';
- 3. That the terms of reference, lines of enquiry, exclusions and completion date of the review, as set out in Appendix A to the report, be approved, subject to the amendment of the Executive Councillor as an 'advisor' to a 'non-voting added member';
- 4. That an Executive Councillor be nominated as a non-voting added member to the Scrutiny Panel B for this review;
- 5. That an interim report from Scrutiny Panel B be received at the meeting of the Board scheduled for 19 December 2019.

33 SCRUTINY COMMITTEE WORK PROGRAMMES

Members were informed that at their meeting held on the 4 July 2019, the Adults and Community Wellbeing Scrutiny Committee had discussed the concerns raised by the Board that the indicator defined as 'enquiries where the source of risk is a service provider' was a national indicator and should not be replaced by the new indicator: concerns that lead to a safeguarding enquiry.

The Scrutiny Committee accepted the rationale that the new indicator defined as 'concerns that lead to a safeguarding enquiry' provided a better standalone measure of the level and consistency of understanding of safeguarding responsibilities and processes across the system. The Adults and Community Wellbeing Scrutiny Committee concluded with a recommendation that only this indicator should continue to be presented in the Council Business Plan and provided this advice to the Executive.

The Chairman of the Health Scrutiny Committee for Lincolnshire outlined the recent work undertaken by the committee, which included the following:

- The Committee was seeking further details on the plans for Pilgrim Hospital following the announcement of an allocation of capital funding for the hospital.
- On 10 July 2019, the Committee had considered the consultation on the proposed closure of the Skellingthorpe Branch Surgery. The Chairman had sent a letter on behalf of the Committee which stressed the importance of discussions taking place between the Clinical Commissioning Group (CCG) and Skellingthorpe Parish Council on the possibility of providing some form of volunteer driver scheme and/or minibus scheme, which would help residents from Skellingthorpe without transport to get to appointments in Saxilby. The

OVERVIEW AND SCRUTINY MANAGEMENT BOARD 29 AUGUST 2019

outcome of the decision would be reported to the Committee at its meeting on the 18 September 2019.

 The Committee was next due to consider non-emergency patient transport in December 2019. The Committee had previously recorded a vote of no confidence in Thames Ambulance Service Ltd, the existing provider, and has urged Lincolnshire West CCG, the lead commissioner, to terminate the contract at the most appropriate opportunity.

Members were invited to ask questions, in which the following points were noted:

- It was clarified that the Committee was pushing for a transport service to be implemented should the Skellingthorpe Branch Service be closed, but this would ultimately need to be organised by the CCG in conjunction with the Parish Council.
- The Committee was closely monitoring the issue of non-emergency patient transport and the Committee felt that there was no consistency in the service.
 It was felt that the level of risk would not increase through the move to a new provider.
- In relation to the issue of non-emergency patient transport, officers had been engaged in early discussions with the CCG in which it had been suggested that spreading the risk through a number of providers would be a more strategic approach, along with looking at ways in which the CCG could move forward to provide greater efficiencies and a better service.

RESOLVED:

That the Board was satisfied with the future work programmes of the Adults and Community Wellbeing Scrutiny Committee and the Health Scrutiny Committee for Lincolnshire.

34 <u>OVERVIEW AND SCRUTINY MANAGEMENT BOARD WORK</u> <u>PROGRAMME</u>

The Head of Democratic Services and Statutory Scrutiny Officer presented the Board's prospective work programme.

Members were advised that the reports on Revenue and Capital Budget monitoring report 2019/20 that were scheduled for September 2019 and January 2020 would now be reported as two separate reports on revenue and capital.

It was noted that a report on the council's Financial Strategy would also be reported to the meeting of the Board scheduled for 30 January 2019.

RESOLVED:

That the work programme be agreed.

The meeting closed at 12.15 pm

Agenda Item 7



Policy and Scrutiny

Open Report on behalf of Andrew Crookham,
Executive Director - Resources

Report to: Overview and Scrutiny Management Board

Date: **26 September 2019**

Subject: Revenue Budget Monitoring Report 2019/20

Summary:

This report invites the Overview and Scrutiny Management Board to consider a report on Revenue Budget Monitoring 2019/20 which is being presented to the Executive on 1 October 2019. The views of the Board will be reported to the Executive as part of its consideration of this item.

It compares our projected expenditure with the approved budget for 2019/20 and provides explanations for any significant over or under spending. It also includes commentary on our achievement to date of savings built into the 2019/20 revenue budget, as well as an assessment of the impact of the current budget monitoring position on our financial resilience.

Actions Required:

The Overview and Scrutiny Management Board is invited to

- 1) consider the attached report and to determine whether the Board supports the recommendation(s) to the Executive as set out in the report.
- 2) agree any additional comments to be passed to the Executive in relation to this item.

1. Background

The Executive is due to consider a report on Revenue Budget Monitoring 2019/20 at its meeting on 1 October 2019.

The Executive report attached at Appendix 1 is the first budget monitoring report for financial year 2019/20. It compares projected expenditure with the approved budget and provides explanations for any significant over or under-spending.

It also includes commentary on our achievement to date of savings built into the 2019/20 revenue budget, as well as an assessment of the impact of the current budget monitoring position on our financial resilience.

2. Conclusion

Following consideration of the attached report, the Board is requested to consider whether it supports the recommendation(s) in the report and whether it wishes to make any additional comments to the Executive. Comments from the Board will be reported to the Executive at its meeting on 1 October 2019.

3. Consultation

a) Have Risks and Impact Analysis been carried out?

No

b) Risks and Impact Analysis

N/A

4. Appendices

These are listed below and attached at the back of the report						
Appendix 1	pendix 1 Report on Revenue Budget Monitoring 2019/20 to be presented					
	to the Executive at its meeting on 1 October 2019.					

5. Background Papers

The details of the budget set for financial year 2019/20 is within the document Budget Book 2019/20 which can be found in the Council's website by following this link

This report was written by Michelle Grady, who can be contacted on 01522 553235 or michelle.grady@lincolnshire.gov.uk.





Open Report on behalf of Andrew Crookham, Executive Director - Resources

Report to: **Executive**

Date: **01 October 2019**

Subject: Revenue Budget Monitoring Report 2019/20

Decision Reference: | I018351

Key decision? No

Summary:

This report provides an update on revenue spending compared with budgets for the financial year which started on 1 April 2019.

The tables in this report show the actual income and expenditure for the first four months of this financial year to 31 August 2019, along with the forecasts for spending and a comparison of the forecasts against the approved budgets.

Recommendation(s):

To note the current position on the revenue budget.

Alternatives Considered:

1. This report shows the actual revenue expenditure to date, and projected outturns for 2019/20, therefore no alternatives have been considered.

Reasons for Recommendation:

To consider the Council's revenue budget monitoring position and decide on any corrective action necessary.

1. Background

1.1 In summary:

 Our total revenue spending is forecast to be £5.017m less than the total budget;

- We forecast that general reserves at the year-end will be within the 2.5% to 3.5% range, but this assumes that some of the forecast underspend will be moved to earmarked reserves to avoid general reserves being above 3.5% of the total budget. We therefore estimate that general reserves will be 3.5% of the total budget based on current spending;
- The savings built into the 2019/20 revenue budget are forecast to be delivered with the exception of the £0.100m saving relating to the Coroners Service. This overspend can be contained this year using temporary mitigating measures and will be addressed as part of the budget setting process for next year;
- The impact of this revenue budget forecast on the Council's resilience has been assessed and the conclusion is that our financial resilience remains strong.

DISCUSSION

Revenue Budget Monitoring

Table A (Position as at 31 August 2019)

	Revised Net	Net	Year End	Forecast	Forecast
	Revenue Budget	Expenditure	Forecast	Variance	Variance
	£'000	£'000	£'000	£'000	%
COMMISSIONING STRATEGIES					
Readiness for School	5,007	1,656	5,144	137	2.7
Learn & Achieve	35,502	11,617	35,924	422	1.2
Readiness for Adult Life	7,432	2,574	6,695	-737	-9.9
Children are Safe and Healthy	66,202	27,437	65,686	-516	-0.8
Adult Safeguarding	4,486	1,529	4,486	0	0.0
Adult Frailty & Long Term Conditions	120,692	21,670	120,341	-351	-0.3
Carers	2,389	689	2,389	0	0.0
Adult Specialities	72,479	36,024	72,479	0	0.0
Wellbeing	27,260	7,996	27,260	0	0.0
Community Resilience & Assets	10,838	3,428	10,838	0	0.0
Sustaining & Developing Prosperity Through Infra	42,044	-1,788	41,899	-145	-0.3
Protecting & Sustaining the Environment	25,234	6,125	25,379	145	0.6
Sustaining & Growing Business & the Economy	1,218	1,928	1,218	0	0.0
Protecting The Public	24,274	7,338	24,274	0	0.0
How We Do Our Business	8,466	2,563	8,466	0	0.0
Enablers & Support To Council's Outcomes	43,115	17,045	40,388	-2,727	-6.3
Enablers & Support To Key Relationships	30	-183	30	, 0	0.0
Public Health Grant Income	-31,800	-15,900	-31,800	0	0.0
Better Care Funding Income	-46,343	-13,853	-46,343	0	0.0
TOTAL COMMISSIONING STRATEGIES	418,525	117,896	414,754	-3,771	-0.9
SCHOOL BUDGETS					
Central School Services Block (DSB)	4.007	807	4.007	0	0.0
Early Years Block	41,007	16,497	41,007	0	0.0
High Needs Block	85,430	28,556	85,430	0	0.0
Schools Block	439,391	44.187	439.391	0	0.0
Dedicated Schools Grant	-560,080	-101,633	-560,080	0	0.0
Schools Budgets (Other Funding)	5,962	-3,106	5,962	0	0.0
TOTAL SCHOOL BUDGETS	15,718	-14,693	15,718	0	0.0
OTHER BUDGETS	,	,	,	-	
Capital Financing Charges	39,914	(7)	35,096	-4,818	-12.1
Contingency	2,913	(7)	2,913	-4,010	0.0
Other Budgets	7,778	7 570	11,350	3.572	45.9
TOTAL OTHER BUDGETS	50,605	7,572 7,564	49,360	-1,246	-2.5
	·	·		·	
TOTAL EXPENDITURE	484,848	110,768	479,831	-5,017	-1.0
INCOME					
Revenue Support Grant	-20,139	-5,437	-20,139	0	0.0
Business Rates	-119,610	-56,481	-119,610	0	0.0
Council Tax	-299,388	-119,755	-299,388	0	0.0
Other Non Specific Grants	-17,577	-8,188	-17,577	0	0.0
TOTAL INCOME	-456,714	-189,862	-456,714	0	0.0
USE OF BALANCES					
Use of Balances - Earmarked Reserves	-28,334	-21,774	-28,334	0	0.0
Use of Balances - General Reserves	200	0	200	0	0.0
TOTAL USE OF RESERVES	-28,134	-21,774	-28,134	0	0.0
TOTAL	0	-100,868	-5,017	-5,017	
IOTAL	U	-100,000	-3,017	-3,017	

Children's Services

1.2 Over the four commissioning strategies, Children's Services is currently forecasting an under spend of £0.693m (-0.61%).

- 1.3 <u>Readiness for School</u> commissioning strategy that focuses on Children Centre delivery is forecasting an over spend of £0.137m (2.74%). The majority of this overspend relates to an increase in the demands in Children's Centres, such as the implementation of maternity hubs, which has had an impact on staffing requirements. Work is currently being undertaken to review these budgets.
- 1.4 <u>Learn and Achieve</u> commissioning strategy is forecasting to be over spent by £0.422m (1.19%) across delivery areas of Special Educational Needs and Disabilities, School Improvement, School Support Services and Home to School/College Transport.
- 1.5 The majority of this overspend relates to Home to School/College Transport (£0.402m). The forecast has been based on current pupil numbers for the 190 transport days planned for the financial year. At this stage of the financial year the final position of the Home to School/College Transport budget is difficult to predict due to the many variables. A clearer position will be known when pupil numbers and contracts are finalised for the new academic year. Home to School/College Transport is a volatile budget with many external factors influencing its final spend. Forecasts on spending will continue to be reviewed on a monthly basis by officers to ensure spend levels are controlled and in accordance with policy.
- 1.6 Readiness for Adult Life commissioning strategy is forecasting an under spend of £0.737m (-9.92%). The majority of the underspend (£0.487m) relates to the Local Authority's legal duty for Supported Accommodation, which comes from the work undertaken through the transformational group in determining a suitable accommodation pathway policy for young people who require support or who are experiencing homelessness, and providing suitable more cost effective accommodation. A saving is planned to be put forward through the 2020/21 budget setting process. In addition the Youth Housing contract is currently forecasting a £0.105m under spending based on current levels of accommodation.
- 1.7 Both these areas are demand-led services and forecasts on spending will continue to be reviewed on a monthly basis by officers.
- 1.8 Children are Safe and Healthy commissioning strategy is forecasting an under spend of £0.516m (-0.78%). The majority of the underspend is due to staffing vacancies (£0.250m) within the 0-19 Health Service, the majority of which are anticipated to be filled from September. As a result of these vacancies and the continuing evolution of the service, further underspends are forecast on staff related costs e.g. car allowances (£0.150m) and by setting staffing budgets prudently at the top of the scale.

This commissioning strategy contains the delivery of a number of children's social care services. These services are demand-led in nature and the current forecast position should be treated with some caution as they have been based on certain assumptions that may change throughout the financial year. Officers will continue to monitor these areas on a monthly basis.

Adult Care and Community Wellbeing

1.9 The Adult Care & Community Wellbeing (AC&CW) net budget is £227.306m. Based on current information available to 30 August 2019, it is considered that there will be a small underspend of £0.351m (-0.15%).

Adult Safeguarding

- 1.10 The current budget for Safeguarding for 2018/19 is £4.485m and it is envisaged that this service will be within budget for the year.
- 1.11 Work is still being carried out this year to significantly reduce the backlog of Deprivation of Liberty Safeguarding (DoLS) assessments and reviews in the system, although the volume of new Assessments we are receiving each month is still very high.
- 1.12 This high volume continues to put pressure on the Mental Health Capacity team to ensure that all Best Interest Assessments and Reviews are completed on time so that backlogs are monitored and kept to a minimum.

Adult Frailty & Long Term Conditions

- 1.13 The budget incorporates services for Older Persons and Physical Disabilities (OP/PD), and also infrastructure such as brokerage & quality. Some infrastructure budgets are to be realigned and moved to take account of Carers now sitting in Public Health.
- 1.14 The current net budget for this strategy is £120.692m and some changes will take effect in September due to the distribution of the Better Care Fund in line with the BCF planning template and the agreed schemes for 2019/20. The overall projection is indicating a £0.351m underspend as at end of financial year 2019/20.
- 1.15 Community Based budgets which include Direct Payments, Home Support, Reablement and Day care have a combined expenditure budget of £45.818m. The current projections which are based on activity in the first quarter and an assumption of some growth indicate an outturn of £47.812m which is an over spend of £1.900m.
- 1.16 Residential and Nursing expenditure budgets are currently £85.816m and current projected outturn is a £1.800m underspend. However there is some realignment of budgets within OP/PD to take place in September to ensure budgets reflect activity and Better Care Fund plans.
- 1.17 Other expenditure budgets i.e. Assessment & Care management staffing, Stamford day centre staffing, workforce development, other budgets are currently showing a projected under spend of £0.451m against a budget of £20.648m.
- 1.18 The overall income budget for 2019/20 is £39.090m and is projected on target. Direct Payment audits income received is exceeding target. Debtor Income received in the 1st quarter is £1.500m and outturn is currently projected on target, it

will be reviewed again once the 2nd quarter debtor reviews are completed at the end of October.

1.19 Infrastructure budget includes some areas which are moving to public health following the restructure i.e. Carers. Current budget before all the changes have been completed in September is £7.500m and it is anticipated that the outturn for this budget area will be on target for 2019/20 financial year end.

Carers

- 1.20 The current budget for Carers for 2018/19 is £2.389m.
- 1.21 The number of carers receiving services from the Lincolnshire Carers Service continues to increase with a focus on early identification and support of carers providing a wide range of services including carers universal support services, community networks, information and advice as well as statutory assessments. This increase has been delivered within the allocated budget.

Adult Specialities

- 1.22 The current net budget for this commissioning strategy is £72.479m, and at this time it is considered that it will breakeven for the year. However, we are seeing a number of high cost placements being made in both Learning Disabilities (LD) and Mental Health (MH) that may have an effect on the budget during the year, but as we have also had a number of attritions to date, and an increase in income, we are at present projecting a balanced budget for the year.
- 1.23 The majority of the services in this strategy are administered via two Section 75 agreements between us and NHS commissioners and providers in Lincolnshire; however a small budget allocation exists for our remaining in-house day care services.
- 1.24 Part of the LD Section 75 (S75) is with Health and the 4 Lincolnshire Clinical Commissioning groups (CCG's) amounting to £13.700m relating to all service users with continuing Health Care that are either Joint funded with Social Care, or fully funded through Health. Whilst we currently have a projected overspend of over £1.600m within this area, we have had verbal agreement from the CCG's that this will be repaid to us in 2019/20. Hence this overspend is currently not being reported as a pressure against our budget.
- 1.25 Direct payments within Learning Disabilities budget is currently under pressure due to higher than anticipated increases in new packages agreed during the summer months relating to school and college leavers. As the income from Direct Payment audits continues to grow, any additional pressures on the budget are being covered by this extra income.
- 1.26 Whilst growth in usage and costs has been built into the budget for Supported Living for 2019/20, we are continuing to see a higher than expected increase in new care packages, which again may result in a pressure on this budget for the

year. The majority of these new packages are Continuing Health Care funded, therefore the costs will be picked up by the CCG's as part of the S75 agreement.

- 1.27 Residential activity has seen a small increase in new placements, with a larger number leaving the service, although the average weekly cost of the new placements far outweighs the de-commitments. They will also be additional costs for 5 service users for whom there is a delayed transition from Children's services placement. The overall cost for these is likely to be £0.250m.
- 1.28 Income is projected to outperform budgeted expectations by £0.700m, with increases in all areas with the exception of short term care income. The largest area of growth is in non-residential income. There is also continued additional income being received from the Direct Payments Audits. This additional income will help to minimalise some of the additional pressures already reported above.

Section 75 (S75) Mental Health - Lincolnshire Partnership NHS Foundation Trust

- 1.29 The current budget for Mental Health is £7.675m and for 2019/20 this budget is included in the Adult Specialties Commissioning Strategy. We have a S75 Partnership agreement set up with Lincolnshire Partnership Foundation Trust (LPFT) to provide this service on our behalf. Demographic growth and inflationary increases around all of the Community care packages in year has created further pressures on this budget year on year.
- 1.30 We are currently supporting LPFT to ensure any higher than average cost placements are being challenged and that these packages are being checked for any Continuing Health care element, to ensure this is reclaimed from Health and reduce costs to Social Care.
- 1.31 We have agreed to fund a full time Finance position within the contract value this is to support this contract and to provide a dedicated resource for the contract administration. The role will be based at LPFT Long Leys Road site and LCC as needed. If successful the role will be permanent within the new contract due to start in April 2020.

Wellbeing

- 1.32 The current budget for Wellbeing is £27.260m.
- 1.33 Based on information received to the end of August 2019/20 it is projected that this area will be within budget and breakeven for the year. Whilst there are overspends within the Wellbeing services, in particularly the Integrated Community Equipment, these have been offset by underspends within the Sexual Health area and the Public Health Statutory services.

Public Health grant income is forecast to be on target.

Better Care Fund

- 1.34 The Lincolnshire Better Care Fund (BCF) is a framework agreement between us and the Lincolnshire Clinical Commissioning Groups (CCGs) and looks to pool funds from those organisations to help support the national and local objective of closer integration between us and the CCGs.
- 1.35 The total pooled amount in 2019/20 is £254.118m (2018/19 £232.123m) which includes £58.682m (2018/19 £56.164m) that was allocated to the Lincolnshire BCF from the Department of Health and Social Care. £46m of this sits in the Better Care fund line on the report and the remainder within Adult Specialties. Lincolnshire's fund is one of the largest in the country and includes pooled budgets for Learning Disabilities, Children and Adolescence Mental Health Services (CAMHS) and Community Equipment plus 'aligned' Mental Health funds from us and the four CCGs.
- 1.36 There is a requirement to ensure that the funding has a positive impact on performance in the areas of Delayed Transfers of Care, Non-Elective Admissions, Residential Admissions and positive outcomes following Reablement, these have been reflected in our plans.

Place

1.37 The overall position across the 4 commissioning strategies for the Place Directorate is on target.

Community Resilience & Assets

1.38 This area has a total net budget of £10.838m and is currently forecast to be on budget.

Sustaining and Developing Prosperity through Infrastructure

1.39 Sustaining and Developing Prosperity through Infrastructure is forecast to underspend by -£0.145m in total. The main variances are:

Concessionary Fares

- 1.40 Concessionary Fares are forecast to underspend by £0.477m. Whilst overall spend is forecast to increase by £0.170m from 2018/19 levels, there has been a change to the mechanism by which reimbursement is calculated to the bus companies, hence the forecasted underspend. The detailed review within the budget setting process will address this issue.
- 1.41 This is offset by additional spend across the directorate.

Street Lighting

1.42 The Street Lighting budget is forecast to overspend by £0.247m due to an increase in Energy Costs based on last year's 11% increase (from Autumn 2018).

This projection reflects a predicted further 12% increase in Autumn 2019. It is envisaged that energy prices will continue to rise and this should be accommodated within the budget setting process.

Protecting and Sustaining the Environment

- 1.43 The projected overspend of £0.145m is due to the amount of planning fee income expected being below what had been anticipated when the budgets were originally set.
- 1.44 The amount of planning fee income received has fallen in recent years which will be addressed within the budget setting process to set an appropriate and realistic income target.

Sustaining and Growing Business and the Economy

1.45 This area has a total net budget of £1.218m and is currently forecast to be on budget.

Finance and Public Protection

Protecting the Public

1.46 This area has a total net budget of £24.274m and is currently forecast to be on budget.

How We Do Our Business

1.47 This area has a total net budget of £8.466m and is currently forecast to be on budget.

Enablers and Support to Council Outcomes

1.48 This commissioning strategy is forecasting to be underspent by £2.727m (-6.33%) by the end of the year. The main reasons for the underspend are explained below.

IMT Strategy & Support (£1.553m underspend)

- 1.49 During the current year a far stronger grip on requirements and estimated spend has been achieved within the IMT service and the level of forecast underspend is half of that from the previous year.
- 1.50 The 'fixing the basics' programme is addressing a large number of complex technology infrastructure issues whilst also modernising our technology and therefore improving and stabilising IT performance.
- 1.51 Significant work is still on-going, although not all of the required work will be completed and accounted for during the current financial year.

County Farms (£0.040m underspend)

1.52 This is due to increased income generated by the county farm estate.

Property Strategy & Support (£0.190m overspend)

1.53 The overspend primarily relates to expenditure on repairs and maintenance which is forecasted to be £0.166m over available budget.

Commissioning (£0.116m underspend)

1.54 The underspend is due to a number of vacancies during the first 6 months of the financial year which are currently being recruited to.

Legal (£0.803m underspend)

- 1.55 A surplus in excess of target of £0.803m in Legal Services is predicted.
- 1.56 This is due to projected income generation continuing to be higher than the target set for the year. The Legal Management Board will decide on the use of any surplus at year end.
- 1.57 In recent years it has taken a decision to redistribute the surplus in full to partner authorities in proportion to their use of the service.

Enablers and Support to Key Relationships

This area has a total net budget of £0.030m and is currently forecast to be on budget.

Schools Budgets

- 1.58 Under government regulations, schools carry forward automatically their under and overspendings to the next financial year. Budgets held centrally within the ring-fenced 2019/20 Schools block, Central Schools Services block, Early Years block and High Needs block of the Dedicated Schools Grant (DSG) were once again set prudently due to the demand-led and volatile nature of the services demands, particularly in the area of High Needs.
- 1.59 There continues to be a growing trend in the demands for more specialist support for young people, which is having a material financial impact on the High Needs block. At the start of the SEND reforms Lincolnshire had 3,300 young people, mostly of statutory school age, with statutory plans. At the end of January 2019 this number had reached 4,654; a 41% increase.
- 1.60 It is expected to be a much tighter financial environment going forward for high needs services. An increasing number of Local Authorities are now incurring a deficit on their overall DSG account, largely because of overspends on their High Needs blocks. Lincolnshire is currently not in this position, however the position needs to be carefully and prudently managed particularly in light of the uncertainty

of High Needs block protection funding post 2019/20 and the growth in demands and complexities of young people.

1.61 In line with the DfE regulations any under or overspends will automatically be carried forward to the next financial year and the Local Authority will consult the Schools Forum on its use.

Other Budgets

1.62 Other Budgets is currently projecting an under spend of £1.246m (-2.46%) against a budget of £50.605m.

Capital Financing

1.63 An under spend of £4.818m is forecast for the year to support the cost of the capital programme in 2019/20. This is due to the planned re-phasing of the original capital programme in 2019/20 into future years as slippage, leading to a reduction in the amount we need to borrow this year of around £40.000m. It also reflects a fall in the projected borrowing interest rates in line with current economic conditions.

Other Budgets

- 1.64 The overspend forecast of £3.572m (45.92%) against the budget of £7.778m in this area is mainly due to the following.
 - Capital receipts income (budgeted to be used to fund transformational work) is anticipated to be £2.139m less than the budget. This is due to: the challenges in getting planning permission before some properties are marketed which results in a delay to the sale process, and a current review of properties on the disposal list to see whether some could be used to meet the current demands of the Council.
 - Insurance is anticipated to overspend again as was the case last year and this is estimated to be by £1.303m. The 2019/20 budget was not increased in line with the 2018/19 overspend on premiums which gives an expected budget shortfall of £0.882m.

The 2019/20 premium further increased by £0.421m compared to last year. A proportion of the premium payment is calculated based on the history of the Council's claims. The increase in the number of liability claims alongside the increase in the total amount the Council had to pay to settle these claims in the previous year has contributed to the premium increase. This will need to be dealt with as a cost pressure in the budget setting process.

Use of Revenue Contingency Budget

1.65 The revenue contingency budget is within Other Budgets and has an original budget of £3.000m in 2019/20. To date, £0.087m has been allocated to the Fire

and Rescue Control staffing budget to address risks that were identified. At this stage in the year it is assumed that the contingency will be fully spent by the year end – this assumption will be updated as the year progresses.

Use of Reserves

- 1.66 We planned to use £3.087m from the Financial Volatility Reserve to balance the revenue budget in 2019/20 and to contribute £0.200m to General Reserves to maintain them at 3.5% of the total budget requirement.
- 1.67 Further earmarked reserves will be drawn down into service budgets during the financial year. The main drawdown of reserves so far this year is shown below:
 - Legal Services Surplus £0.769m distribution of Legal Services trading surplus to various service areas.

Monitoring of Savings Achievement

- 1.68 A number of savings were identified when the 2019/20 revenue budget was prepared, and these were approved and built into the budget. The table at Appendix A shows these savings and whether or not it is forecast that they will be achieved. Where a saving may not be achieved commentary is provided to explain the reason for this and what mitigating actions may be taken.
- 1.69 Appendix A shows that all savings are on track to be achieved with the exception of the £0.100m saving relating to the Coroners Service. The reasons for this are: the nationally agreed and significant increase to Coroners salaries and a decision to allow entry for the Assistant Coroners into the Local Government Pension Scheme; resourcing to clear the backlog of inquests; resourcing to support a higher degree of judicial decision making. The resulting overspend can be contained within existing budgets in the current year, but the shortfall in the base budget will need to be addressed as part of the budget setting process.

Impact on Financial Resilience

- 1.70 Our financial resilience, which is our ability to be able to afford to continue providing services to our communities in the future, can be assessed using a number of different indicators. This section of the report focuses on those indicators which may be affected by our financial performance during the year and sets out whether our financial performance to date is likely to have either a positive or an adverse effect on our financial resilience.
- 1.71 Our Financial Strategy requires that our general reserves will be within the range of 2.5% to 3.5% of our total budget for the year. Our financial performance to date indicates that this will be achieved.
- 1.72 Our annual financial risk assessment, which was last carried out in October 2018, identified several financial risks with an estimated financial impact. The current status of these risks is set out below:

Inflation and interest rate risk. At this stage in the year we believe that our budget assumptions around inflation and interest rates are still reasonable.

Demand-led services. At this stage in the year we believe that our budget assumptions around demand-led services are still reasonable.

Savings built into 2019/20 budget. Appendix A shows how we expect to perform in terms of achieving savings this year. Paragraph 1.63 shows a summary of our performance and we are largely on track to deliver our previously agreed savings. There is one area where we are not achieving our planned savings and the impact is £0.100m – this is a relatively low figure compared to our whole budget and is unlikely to impact significantly on our financial resilience.

Costs of change. At this stage in the year we believe that our budget to cover redundancy costs will be sufficient.

Financial management. This revenue budget monitoring report shows that we are forecasting that expenditure this year will be contained within the overall approved budget. There is a forecast underspend of £5.017m which means that we are unlikely to need to use the planned contribution from the Financial Volatility Reserve to support the budget. The revenue contingency budget has been used this year, but at this stage there is still £2.913m remaining in it (see paragraph 1.59). No calls have been made on the Financial Volatility Reserve this year to date.

1.73 We conclude from this that our financial resilience remains relatively strong.

2. Legal Issues:

Equality Act 2010

Under section 149 of the Equality Act 2010, the Council must, in the exercise of its functions, have due regard to the need to:

- * Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act
- * Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it
- * Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; and sexual orientation

Having due regard to the need to advance equality of opportunity involves having due regard, in particular, to the need to:

- * Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
- * Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it

* Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low

The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities

Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to tackle prejudice, and promote understanding

Compliance with the duties in section 149 may involve treating some persons more favourably than others

The duty cannot be delegated and must be discharged by the decision-maker. To discharge the statutory duty the decision-maker must analyse all the relevant material with the specific statutory obligations in mind. If a risk of adverse impact is identified consideration must be given to measures to avoid that impact as part of the decision making process

As the Report simply reports on performance against the budget, there are no implications that need to be taken into account by the Executive.

<u>Joint Strategic Needs Analysis (JSNA and the Joint Health and Wellbeing Strategy</u> (JHWS)

The Council must have regard to the Joint Strategic Needs Assessment (JSNA) and the Joint Health & Well Being Strategy (JHWS) in coming to a decision

As the Report simply reports on performance against the budget, there are no implications that need to be taken into account by the Executive.

Crime and Disorder

Under section 17 of the Crime and Disorder Act 1998, the Council must exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder in its area (including anti-social and other behaviour adversely affecting the local environment), the misuse of drugs, alcohol and other substances in its area and re-offending in its area

As the Report simply reports on performance against the budget, there are no implications that need to be taken into account by the Executive.

3. Conclusion

3.1 The Council's current position on the revenue budget and capital programme are within the report for the Executive to note.

4. Legal Comments:

The Report sets out an update on spending as at 31 August 2019 compared with the revenue budget for the financial year starting on 1 April 2019 to assist the Executive in monitoring the financial performance of the Council.

5. Resource Comments:

The report indicates that the current year revenue budget is projected to be spending within the resources available and therefore no additional call on the reserves of the Council are expected be required within the current financial year.

6. Consultation

a) Has Local Member Been Consulted?

n/a

b) Has Executive Councillor Been Consulted?

Yes

c) Scrutiny Comments

The report is due to be considered by the Overview and Scrutiny Management Board at its meeting on 26 September 2019. Any comments of the Board will be presented to the Executive.

d) Have Risks and Impact Analysis been carried out?

No

e) Risks and Impact Analysis

N/A

7. Appendices

These are listed below and attached at the back of the report					
Appendix A	Monitoring of Planned Savings 2019/20				

8. Background Papers

Document title	Where the document can be viewed
Budget Book 2019/20	This can be found in the Council's website by following
	this <u>link</u> .

This report was written by Michelle Grady, who can be contacted on 01522 553235 or michelle.grady@lincolnshire.gov.uk.



				Re	Reported Position			Explanation of Shortfall			
Ref. No.	Commissioning Strategy	Service Area/Saving	Service Saving Information	Planned Saving £	Projected Saving	Shortfall £	Saving Slipped to Next Year	Budget Reinstated Next Year £	Other £	Commentary	
BUDGET S	SAVINGS			L	L	L	L	L	L		
AC01	Carers	Revised Adults Budgets 2018/19 and 2019/24	Other Savings	-75,000	-75,000	0					
AA01	Adult Safeguarding	Revised Adults Budgets 2018/19 and 2019/20	Removal of funding for DoLS. Based on the assumption that changes in legislation will remove the Council's obligation to fund additional cost/growth in this area.	-1,000,000	-1,000,000	0					
AE01	Wellbeing	Housing Related Support	Housing related support - redesign and procurement of services plus combining with Wellbeing service.	-181,250	-181,250	0					
BB01	Children are Safe and Healthy	0-19 Health Services	Children's Services insourced the 0-19 health services in October 2017. This decision has allowed a more effective, integrated support for families as part of the overall delivery of Children's Services with teams working closely together to give quick, effective, joint support where it's needed. Savings have been found from having a lower cost base infrastructure and through utilisation of existing Children's Services sites, and a realisation of new ways of delivery.	-250,000	-250,000	0					
BC01	Readiness for Adult Life	Supported Accommodation	A saving of £0.300m resulting from work undertaken through the transformational group to determine an accommodation pathways policy for young people who require support or who are experiencing homelessness, and providing suitable more cost effective accommodation. The Council is responsible for safeguarding and promoting the welfare of all young people under the age of 18 years, who may be considered to be in need as defined under Section 17 of the Children Act 1989, and all Looked After Children and Care Leavers until the age of 21 years. The new pathway policy has enabled accommodation support to be provided to the right individuals where family and wider network is not a suitable option, and accommodation through a more cost effective approach for intense needs supported accommodation. A pilot has been developed involving having in-house provision as a short term option to supported accommodation, before stepping forward onto another accommodation pathway. To date, this is proving to deliver effective value for money. The Council responded to the cost pressures in prior years for this area from demand and complexity of young people, however Children's Services was determined to reduce costs and deliver better provision & outcome, which is starting to materialise both operationally and financially.	-300,000	-300,000	0					
CC01	Protecting and Sustaining the Environment	Waste Disposal	Move to capital purchase of waste transfer vehicles creates a revenue saving of leasing costs (this is dependent on approval of the capital programme). Subject to agreement of additions to the capital programme.	-41,000	-41,000	0					

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				Re	eported Position	on		Explai	nation of Shor	tfall
Ref. No.	Commissioning Strategy	Service Area/Saving	Service Saving Information	Planned Saving £	Projected Saving	Shortfall £	Saving Slipped to Next Year £	Budget Reinstated Next Year £	Other £	Commentary
DA01	Protecting the Public	Coroners Service	Whilst we have agreement to move forward with the new model of delivery for the Coroners Service, there is an expectation that the existing cost pressure will continue until that model is fully in place.	-100,000	0	100,000			Action to be determined	Budget saving will not be achieved this year. This has already been impacted by the budget pressures for the nationally agreed and significant increase to Coroners salaries and a decision by the Council to allow entry for the Assistant Coroners into the Local Government Pension Scheme. The new Senior Coroner is also clearing the backlog of inquests from his predecessor and therefore additional resources are needed to help with this. In addition the Coroner is bringing a higher degree of judicial decision making which is also needing to be resourced (e.g. requirement for witness statements). The shortfall this year will be contained within existing budgets.
TOTAL BUDG				-1,947,250	-1,847,250	100,000				
GROWTH	N INCOME									
AB04	Adult Frailty, Long Term Conditions and Physical Disability	Revised Adults Budgets 2018/19 and 2019/20	Growth in User Contributions	-1,379,890	-1,379,890	0				
AD01	Adult Specialities	Revised Adults Budgets 2018/19 and 2019/20	Growth in User Contributions	-669,223	-669,223	0				
9203	Other Budgets		Interest receipts	-1,000,000	-1,000,000	0				
	VTH IN INCOME			-3,049,113	-3,049,113	0				
TOTAL RE	DUCTIONS TO BUDGET			-4,996,363	-4,896,363	100,000				

Agenda Item 8



Policy and Scrutiny

Open Report on behalf of Andrew Crookham, Executive Director - Resources

Report to: Overview and Scrutiny Management Board

Date: **26 September 2019**

Subject: Capital Budget Monitoring Report 2019/20

Summary:

This report invites the Overview and Scrutiny Management Board to consider a report on Capital Budget Monitoring 2019/20 which is being presented to the Executive on 1 October 2019. The views of the Board will be reported to the Executive as part of its consideration of this item.

The report compares our projected expenditure with the approved budget for 2019/20 and provides explanations for any significant over or under spending.

Actions Required:

The Overview and Scrutiny Management Board is invited to

- 1) consider the attached report and to determine whether the Board supports the recommendation(s) to the Executive as set out in the report.
- 2) agree any additional comments to be passed to the Executive in relation to this item.

1. Background

The Executive is due to consider a report on Capital Budget Monitoring 2019/20 at its meeting on 1 October 2019.

The Executive report attached at Appendix 1 is the first capital budget monitoring report for financial year 2019/20. It compares projected expenditure with the approved budget and provides explanations for any significant over or underspending.

This Capital Budget Monitoring report has previously been included within a single monitoring report together with Revenue Monitoring. The two areas have now been separated as the first step in making improvements to the monitoring reports. The following improvements are planned for the next Capital Budget Monitoring report which is due to be reported to the Executive in February 2020:

- separate reporting of capital projects and capital "blocks" of annual funding;
- reporting of the current position on capital projects against the "whole life" capital budget;
- enhancement of the explanations provided for variances reported.

2. Conclusion

Following consideration of the attached report, the Board is requested to consider whether it supports the recommendation(s) in the report and whether it wishes to make any additional comments to the Executive. Comments from the Board will be reported to the Executive at its meeting on 1 October 2019.

3. Consultation

a) Have Risks and Impact Analysis been carried out?

No

b) Risks and Impact Analysis

N/A

4. Appendices

These are listed below and attached at the back of the report						
Appendix 1	Report on Capital Budget Monitoring 2019/20 to be presented to					
	the Executive at its meeting on 1 October 2019.					

5. Background Papers

The details of the budget set for financial year 2019/20 is within the document Budget Book 2019/20 which can be found in the Council's website by following this link

This report was written by Michelle Grady, who can be contacted on 01522 553235 or michelle.grady@lincolnshire.gov.uk.



Executive

Open Report on behalf of Andrew Crookham, Executive Director - Resources

Report to: **Executive**

Date: **01 October 2019**

Subject: Capital Budget Monitoring Report 2019/20

Decision Reference: | I018710

Key decision? No

Summary:

This report provides an update on capital spending compared with budgets for the financial year which started on 1 April 2019.

The tables in this report show the actual expenditure and any grants and contributions for the first four months of this financial year to 31 August 2019, along with the projections for spending and a comparison of the projections against the approved budgets.

Recommendation(s):

Note the current position on the capital budget.

Alternatives Considered:

1. This report shows the actual capital expenditure to date, and projected outturns for 2019/20, therefore no alternatives have been considered.

Reasons for Recommendation:

To consider the Council's capital budget monitoring position and decide on any corrective action necessary.

1. Background

1.1 In summary:

- Net capital spending is projected to be £47.824m less than the budget at the end of the financial year.
- Gross capital spending is projected to be £56.625m less than the budget at the end of the financial year.

• This report shows that there is likely to be significant slippage in the 2019/20 Capital Programme.

DISCUSSION

Capital Programme

Table A (Position as at 31 August 2019)

Childrens's Services Readiness for School Early Years Sufficiency / Extended Provision Other Readiness for School Sub Total Learn and Achieve Devolved Capital	£'000		Gross Lates Forecas	Gross Forecast Variance	Net Actua Expenditure	Net Revised Budget	Net Latest Forecast	Net Forecast Variance
Readiness for School Early Years Sufficiency / Extended Provision Other Readiness for School Sub Total Learn and Achieve Devolved Capital		£'000	£'000	£'000	£'000	£'000	£'000	£'000
Other Readiness for School Sub Total Learn and Achieve Devolved Capital								
Learn and Achieve Devolved Capital	0 7	71 -30	0	-71 30	0 7	71 0	71 0	0
Devolved Capital	7	41	0	-41	7	71	71	0
	634	1,136	1,136	0	-447	0	0	0
Provision of School Places (Basic Need) School Modernisation / Condition Capital	2,519 2,056	23,216 4,982	23,216 4,982	0	-3,485 625	245 472	245 472	0
Academy Projects	0	-8	-8	0	0	-8	-8	0
Other Learn and Achieve Sub Total	581 5,791	2,048 31,375	2,048 31,375	0	406 -2,901	1,367 2,076	1,367 2,076	0 0
Readiness for Adult Life								
Other Readiness for Adult Life Sub Total	0	2 2	0	-2 -2	-28 -28	2 2	0	-2 -2
Children are Safe and Healthy								
Other Children Safe and Healthy Phase 1 & 2 Children's IT	109 162	392 164	392 164	0	109 162	392 164	392 164	0
Sub Total	271	557	557	Ő	271	557	557	0
Adult Care and Community Wellbeing								
Adult Frailty, Long Term Conditions and Physical Disability								
Better Care Fund - Disabled Facility Grants Wellbeing	6,149	6,149	6,149	0	0	0	0	0
Public Health Sub Total	6,149	6,149	6,149	0	0	0	0	0
Place	0,149	0,149	0,149	U	U	U	U	U
Community Resilience and Assets					_			
Libraries Sub Total	59 59	259 259	259 259	0	59 59	259 259	259 259	0 0
Sustaining and Developing Prosperity Through				0				0
Infrastructure Highways Asset Protection	31,788	35,638	39,509	3,871	14,043	5,700	9,287	3,587
Integrated Transport	698 12.075	4,137	1,522	-2,615	-741	870	-1,803	-2,673
Lincoln Eastern Bypass Lincoln East-West Link	0	48,992 -2	41,309 2	-7,683 3	12,075 0	48,992 -2	41,309 2	-7,683 3
Spalding Relief Road (Phases 1 to 5) Grantham Southern Relief Road	63 -38	11,994 38,986	11,994 15,139	-23,847	-5,038	-6 28,294	-6 10,139	-18,155
Transforming Street Lighting	28	458	158	-300	28	458	158	-300
Grantham Growth Point Historic Lincoln	34	72	0	-72	300	72	0	-72
Lincolnshire Enterprise Partnership Contribution National Productivity Investment Fund	0	18,265	7,864	-10,401 0	0	18,265	7,864	-10,401 0
A16/A1073 Spalding to Eye Road Improvement	26	14	30	16	26	14	30	16
Other Highways and Transportation Lincoln Growth Point	284 86	1,161 -54	400 150	-761 204	284 86	1,161 -54	400 150	-761 204
Lincolnshire Waterways Network Resilience	0 463	0 512	0 512	0	0 463	-380 512	-380 512	0
A46 Welton Roundabout (Integrated Transport/NPIF)	42 137	3,304	575 488	-2,729	-678 137	1,304	575	-729 0
Holdingham Roundabout (Sleaford Growth Schemes) Lincoln Castle Revealed phase 2	42	1,988 0	0	-1,500 0	683	488 0	488 0	0
Other Sustaining and Developing Prosperity Through Infrastructure	2	121	2	-119	2	129	2	-127
A46 Roundabouts A1084 Safer Road Fund	237 0	331	920 250	589 -995	237 0	331 0	920 0	589 0
A631 Middle Rasen to Bishops Bridge Safer Road Fund	0	1,245 645	50	-595	0	0	0	0
Gainsborough Corringham road (Dev with WLDC)	0	716	0	-716	0	716	0	-716
Sleaford Rugby Club (Sleaford Growth Scheme) Sub Total	3 45,971	916 169,438	166 121,039	-750 -48,399	21,973	166 107,028	166 69,811	-37,217
Protecting and Sustaining the Environment			,	-,			,-	
Flood Defence Flood and Water Risk Management	775 9	1,100 477	1,100 477	0	775 -31	1,100 594	1,100 594	0
Boston Barrier			4//	0	-31			0
Boston Household Waste Recycling Centre Energy from Waste	0	120 112	120 112	0	0	120 112	120 112	0
Equipment & Vehicles at Waste Transfer Stations Fire Suppression at Waste Transfer Stations	0	393 500	393 500	0	0	393 500	393 500	0
Local Flood Defence Schemes	0	650	650	0	0	650	650	0
Other Protecting and Sustaining the Environment Sub Total	784	273 3,625	273 3,625	0	0 744	273 3,742	273 3,742	0
Sustaining and Growing Business and the Economy								
Other Sustaining and Growing Business and the Holbeach Food Enterprise Zone	50 93	475 339	224 4,646	-251 4,307	17 93	475 339	224 4,646	-251 4,307
LEP Skills Investment Programme	976	980	2,384	1,404	976	980	387	-593
Economic Development - Business Unit Development Sub Total	0 1,118	2,000 3,794	2,000 9,254	5,4 60	0 1,085	2,000 3,794	2,000 7,257	3,463
Finance and Public Protection								
Protecting the Public Fire and Rescue and Emergency Planning	81	2,335	1,806	-529	81	2,340	1,806	-534
Fire Fleet Vehicles and Associated Equipment Registration Celebratory & Coroners Services	3,356	11,187 98	6,130 98	-5,058	3,356	11,187 98	6,130 98	-5,058
Sub Total	3,445	13,621	8,034	-5,587	3,445	13,626	8,034	-5,592
Enablers and Support to Council's Outcomes	4 101	7.054	4.040	2.000	4 000	7.054	4.040	2 000
Broadband Infrastructure and Refresh Programme	1,101 176	7,951 1,261	4,643 900	-3,308 -361	1,092 118	7,951 1,290	4,643 900	-3,308 -390
Replacement ERP Finance System Care Management System (CMPP)	2	502 11	139 14	-363 3	2	502 14	139 14	-363 0
ICT Development Fund Windows 10 Refresh 2018	407 1,470	895 2,321	949 2,500	54 179	407	895 2,321	949 2,500	54 179
Cloud Navigator & ICT Innovation	0	5,000	500	-4,500	1,470 0	5,000	1,500	-3,500
Property Property Rationalisation Programme	1,067 106	6,305 0	4,751 0	-1,554 0	1,007 106	6,305 3	4,751 0	-1,554 -3
Blue Light South Park	2,750	1,337	4,131	2,794	2,750	151	1,508	1,357
Lexicon House Childrens Services - Childrens Homes	0	1,000 250	0 250	-1,000 0	0	1,000 250	50 250	-950 0
County Emergency Centre Property Area Review	0	500 550	500 550	0	0	500 550	500 550	0
School Mobile Classroom Replacement	0	300	300	0	0	300	300	0
County Farms Grain Stores Property Improvement	0	80 250	80 250	0	0	80 250	80 250	0
County Farms Private Roads Sub Total	7, 077	55 28,568	55.2 20,512	- 8,056	6,9 51	55 27,416	55 18,939	- 8,477
Other Programmes	7,077	20,308	∠0,512	-0,006	0,951	£1,41b	10,939	-0,477
New Developments Capital Contingency Fund	0	14,138	14,138	0	0	14,138	14,138	0
Sub Total Total Programme	70,672	14,138 271,566	14,138 214,941	-56,625	0 31,607	14,138 172,709	14,138 124,884	-47,824

- 1.2 The capital programme comprises a series of schemes/projects which often span a number of years. Where a scheme/project is known to be exhibiting a material variance to its spending profile we will explain this in the narrative.
- 1.3 As part of the budget monitoring process and in line with the budget setting process, we will review the phasing of spending in the Capital Programme in the autumn to realign capital budgets with current spending plans.

Adult Care and Community Wellbeing

1.4 The programme relates to £6.149m Disabled Facility Grants capital funding, which forms part of the Better Care Fund minimum contribution. We receive this grant and then pass it onto the District Councils in line with the national terms of the funding arrangement. District Councils use this funding to deliver housing adaptations.

Place

Sustaining and Developing Prosperity Through Infrastructure

Lincoln Eastern Bypass (£7.683m underspend)

1.5 The overall position for the project is on target to budget. The forecast underspend is within the current year only and represents the timing differences between the budget and expenditure per year of the project.

Grantham Southern Relief Road (£18.155m underspend)

1.6 The overall position for the project is on target to budget. We are currently forecasting an underspend in this year of the project, although phase 2 of the scheme will start on 2nd September and this will allow us to give an update on the current year forecast later in the year.

Other Highways Schemes

1.7 The overall position of the projects is on target to budget and forecasts represent differences in the timing of expenditure and income compared to budgets each year.

Lincolnshire Enterprise Partnership Contribution (£10.401m underspend)

1.8 We are forecasting an underspend at this stage in the year. The forecast underspend is within the current year and represents the timing differences between the budget and expenditure per year in relation to this programme of works.

Finance and Public Protection

Protecting the Public

- 1.9 Fire and Rescue and Emergency Planning; and Fire Fleet Vehicles and Associated Equipment (£5.592m underspend)
- 1.10 The overall position for these programmes is on target to budget. The forecast represents the timing differences between the budget and expenditure per year of the projects.

Enablers and Support to Council's Outcomes

IMT

- 1.11 The overall position for IMT capital projects is an underspend of £7.328m. The major variations are shown below:
 - Broadband (£3.308m underspend) The forecast represents the expected expenditure for the financial year in line with the current contractual arrangements.
 - Cloud Navigator & ICT Innovation (£3.500m underspend) The forecast represents expected expenditure on related IMT projects in the current financial year.

The overall position is forecast to be within budget as the service defines priority schemes to deliver the required outcomes.

Property

- 1.12 The overall position for Property projects against the 2019/20 approved budget is an underspend of £0.948m. The major variances are shown below.
 - Blue Light on target to budget The construction and associated capital cost for South Park to be incurred in 2019/20 is expected to be £4.300m. The total project spend is in line with the budget. Lincolnshire Police funding will be recovered in line with the TriService collaboration agreement. Our net costs are to be funded from the capital contingency fund and will be drawn down during the financial year. This is currently estimated to be £1.394m.
 - Lexicon House (£0.950m underspend) There has been a delay in establishing specific space requirements. Work is on-going with minor spend this year prior to construction activity next financial year.
 - Property (£1.554m underspend) The forecasted underspend is due to the timing of payments into 2020/21 and budget will be re-phased into future years. The overall scheme forecasts remain unchanged.

Other Programmes

- 1.13 For 2019/20 we set aside £7.500m in a New Developments Capital Fund for capital schemes which emerge during the financial year. There was an underspend against this fund in 2018/19 of £6.638m which has been carried forward and is available for schemes in 2019/20. This gives a total New Developments Capital Fund of £14.138m in 2019/20.
- 1.14 To date during this financial year £6.749m has been allocated leaving £7.339m available for emerging schemes. Allocated budgets will be moved to the relevant schemes later in the year as soon as this is required.
- 1.15 It is planned that £4.138m will be re-phased to next year 2020/21 as part of the budget setting exercise in the autumn and will be available for allocation from that year. Therefore the remaining available budget for allocation this year will be £3.201m.

Capital Financing

1.16 The following table sets out the planned financing of the capital programme:

CAPITAL PROGRAMME FUNDING								
Gross								
Source of Financing	£'000	£'000						
Revenue Funding of Capital	600	600						
Borrowing	167,908	167,908						
Use of Capital Grants Unapplied	3,950	3,950						
Grants and Contributions	98,857	0						
Use of Earmarked Reserves	252	252						
TOTAL FUNDING	271,566	172,709						

1.17 As this report is showing that the capital programme is forecast to underspend in 2019/20, the amount of borrowing required is likely to be lower than the figure shown in the table by at least £40.000m. Decisions on borrowing are taken in accordance with the Scheme of Delegation and the Treasury Management Strategy 2019/20.

2. Legal Issues:

Equality Act 2010

Under section 149 of the Equality Act 2010, the Council must, in the exercise of its functions, have due regard to the need to:

- * Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act
- * Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it

* Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; and sexual orientation

Having due regard to the need to advance equality of opportunity involves having due regard, in particular, to the need to:

- * Remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic
- * Take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it
- * Encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low

The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities

Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to tackle prejudice, and promote understanding

Compliance with the duties in section 149 may involve treating some persons more favourably than others

The duty cannot be delegated and must be discharged by the decision-maker. To discharge the statutory duty the decision-maker must analyse all the relevant material with the specific statutory obligations in mind. If a risk of adverse impact is identified consideration must be given to measures to avoid that impact as part of the decision making process

As the Report simply reports on performance against the capital budget, there are no implications that need to be taken into account by the Executive.

<u>Joint Strategic Needs Analysis (JSNA and the Joint Health and Wellbeing Strategy (JHWS)</u>

The Council must have regard to the Joint Strategic Needs Assessment (JSNA) and the Joint Health & Well Being Strategy (JHWS) in coming to a decision

As the Report simply reports on performance against the capital budget, there are no implications that need to be taken into account by the Executive.

Crime and Disorder

Under section 17 of the Crime and Disorder Act 1998, the Council must exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder in its area (including anti-social and other behaviour adversely affecting

the local environment), the misuse of drugs, alcohol and other substances in its area and re-offending in its area

As the Report simply reports on performance against the capital budget, there are no implications that need to be taken into account by the Executive.

3. Conclusion

3.1 The Council's current position on the capital programme are within the report for the Executive to note.

4. Legal Comments:

The Report sets out an update on spending to 31 August 2019 compared with the capital budget for the financial year starting on 1 April 2019 to assist the Executive to monitor the financial performance of the Council.

5. Resource Comments:

The report indicates that the current year capital budget is projected to be spending within the resources available and therefore no additional call on the reserves of the Council are expected be required within the current financial year. The forecast underspend will impact on the revenue budget in that there will be a resulting underspend on capital financing charges.

6. Consultation

a) Has Local Member Been Consulted?

n/a

b) Has Executive Councillor Been Consulted?

Yes

c) Scrutiny Comments

The report is due to be considered by the Overview and Scrutiny Management Board at its meeting on 26 September 2019. Any comments of the Board will be presented to the Executive.

d) Have Risks and Impact Analysis been carried out?

No

e) Risks and Impact Analysis

N/A

7. Background Papers

Document title	Where the document can be viewed
Budget Book 2018/19	This can be found in the Council's website by following
	this <u>link</u> .

This report was written by Michelle Grady, who can be contacted on 01522 553235 or michelle.grady@lincolnshire.gov.uk.



Agenda Item 9



Policy and Scrutiny

Open Report on behalf of Andrew Crookham, Executive Director - Resources

Report to: Overview and Scrutiny Management Board

Date: **26 September 2019**

Subject: Treasury Management Performance Quarter 1 2019/20

(1 April to 30 June 2019)

Summary:

This report details the activities and performance of treasury management activities over the first quarter of 2019/20 (1 April to 30 June 2019), comparing this to the Treasury Management Strategy and Annual Investment Strategy 2019/20 that was approved by the Executive Councillor for Resources and Communication on 22 March 2019. This report meets the reporting requirements as detailed in the CIPFA Code of Practice for Treasury Management which we follow.

Actions Required:

The Overview and Scrutiny Management Board is invited to review the performance of treasury management activities and pass any comments onto the Executive Councillor for Resources and Communication.

1. Background

- 1.1. The Treasury Management Strategy and Annual Investment Strategy 2019/20 sets the framework for how we manage the cashflow, borrowing and treasury investments of the Council and the risks involved.
- 1.2. Actual activity and performance compared to this Strategy is reported quarterly, this report being the first quarterly report for 2019/20 covering the period up to 30 June 2019.
- 1.3. Activity and performance for Quarter 1 compared to the Strategy is detailed in the Conclusion in Section 2 below. Supporting information is detailed in the attached appendices.

2. Conclusion

Comparison of Quarter 1 Activity and Performance to Strategy

Interest Rate Forecast:

Strategy:

At the time of writing the Strategy:

- Short term and long term rates forecast to rise during 2019/20, but not significantly.
- Market uncertainties, predominantly caused by Brexit, may delay or reverse any forecast increases in rates.

Activity & Performance Quarter 1:

Short term Rates. No movement in rates to date, as uncertainties in market

delay expected increases.

Long Term Rates. Rates fallen by around 0.20% as markets seek a safe

haven in an uncertain period by switching investments into gilts, pushing up gilt prices and hence reducing

yields.

Economic Review. Concerns over global economic growth and

uncertainties with the outcome of Brexit may have a negative impact to the UK economy but it is difficult to

predict what may happen.

Appendix A shows graph of key interest rate movements over Quarter 1 to 30 June 2019 and an economic background review and latest interest rate forecast from Link Asset Services (TM Advisor).

Investments:

Strategy:

- Investment priority security first, liquidity second and finally yield.
- Aim to invest in all periods up to 2 years to suit direction of interest rates, at rates in excess of market levels.
- Low risk counterparty strategy adopted: minimum long term rating for approved counterparties set at 'A' (from A+) for 2019/20 for any two from three credit rating agencies.

Activity & Performance Quarter 1:

Investment Position and Performance.

Investments outstanding at 30th June 2019 stood at £289m. Investment return has continued to exceed benchmark returns, for the level of risk taken. Achieved by making several 1 to 2 year investments, locking in fixed rates before falling. Weighted average maturity of investments was 146 days at end of period. For more detail see **Appendix B**.

Lending List Changes.

Several new counterparties were added to the lending list for 2019/20 as a result of dropping the minimum long term rating to 'A'. These are indicated by yellow on the Lending List at 30th June 2019, shown in **Appendix C**.

Appendix D shows a full list of investments held at 30th June 2019, combined with the creditworthiness list provided by Link Asset Services (TM Advisor).

Borrowing:

Strategy:

- Long term external borrowing at start of year was £465.9m, costing 3.965%.
- New borrowing requirement for 2019/20 to finance capital programme was set at £118.4m.
- It was agreed that internal borrowing would be maintained at around 15% of the capital financing requirement for 2019/20. (Internal borrowing is using the Council's own internal cash balance to meet borrowing requirement).
- Any external long term borrowing would be taken with the aim to reduce the overall cost of debt and for periods to ensure an even debt maturity profile.

Activity & Performance Quarter 1:

Revised Borrowing Requirement.

Taking into account carry forwards, internal borrowing and estimated rephasing/underspends, the borrowing requirement at 30th June 2019 was revised to £81.7m and projected internal borrowing revised to £95.8m.

Borrowing Position and Performance.

During the quarter, £10m new external borrowing was taken from the PWLB on 29th May 2019 for 50 years at 2.21%. This was close to the lowest rate available during the period. After this activity the balance of external debt at 30th June 2019 was £470.2m, costing 3.9324%.

Temporary Borrowing. £5m outstanding at quarter end taken to cover drops in

liquidity during period. The cost of this debt was below current money market rate levels and hence cost

neutral.

Debt Rescheduling. No debt rescheduling was undertaken in the period.

Prudential Indicator Limits 2019/20.

All prudential limits were met with no breaches during

the period.

Appendix E shows borrowing detail and latest maturity profile at 30th June 2019.

3. Consultation

a) Have Risks and Impact Analysis been carried out?

Yes

b) Risks and Impact Analysis

Risk & impact analysis for treasury management forms TMP1 of the Treasury Management Practices that are required by the CIPFA Code of Practice 2017. A treasury management risk register details the main risks for treasury management and this is reviewed annually. Both the TMPs and the risk register are held in the Corporate Section of the Financial Strategy at County Offices.

4. Appendices

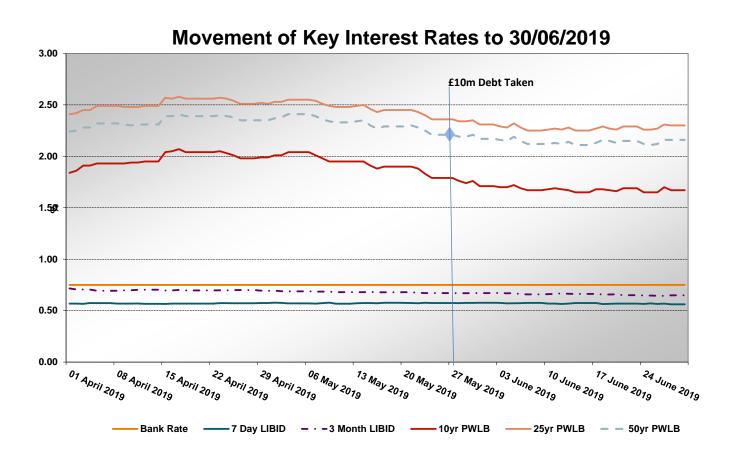
These are liste	These are listed below and attached at the back of the report								
Appendix A	Movement of Key Interest Rates to 30 th June 2019, Economic Background and Latest Interest Rate Forecast from Link Asset Services.								
Appendix B	Investments: Activity & Performance at 30 th June 2019.								
Appendix C	Authorised Lending List at 30 th June 2019 and Credit Rating Key.								
Appendix D	Investment Analysis Review at June 2019 - Link Asset Services.								
Appendix E	Borrowing: Activity & Performance and Long Term Maturity Profile at 30 th June 2019.								

5. Background Papers

Document title	Where the document can be viewed							
Treasury Management Strategy Statement and Annual Investment Strategy 2019/20 - 22/3/2019	Lincolnshire County Council, Finance and Public Protection							
Council Budget 2019/20 - 22/2/2019	Lincolnshire County Council, Finance and Public Protection							

This report was written by Karen Tonge, who can be contacted on 01522 553639 or karen.tonge@lincolnshire.gov.uk.





Interest Rate Forecast – Link Asset Services

	Sep-19	Dec-19	Mar-20	Jun-20	Sep-20	Dec-20	Mar-21	Jun-21	Sep-21	Dec-21	Mar-22
Bank Rate View	0.75	0.75	0.75	0.75	1.00	1.00	1.25	1.25	1.50	1.50	1.50
3 Month LIBID	0.70	0.70	0.70	0.80	0.90	1.00	1.20	1.30	1.40	1.40	1.40
6 Month LIBID	0.80	0.90	0.80	0.90	1.00	1.20	1.40	1.50	1.60	1.60	1.60
12 Month LIBID	1.00	1.00	1.10	1.20	1.30	1.40	1.50	1.60	1.70	1.80	1.80
5yr PWLB Rate	1.50	1.60	1.70	1.80	1.90	2.00	2.10	2.10	2.20	2.30	2.40
10yr PWLB Rate	1.80	1.90	2.00	2.10	2.20	2.30	2.40	2.50	2.60	2.60	2.70
25yr PWLB Rate	2.40	2.50	2.60	2.70	2.80	2.90	3.00	3.00	3.10	3.20	3.30
50yr PWLB Rate	2.30	2.40	2.50	2.60	2.70	2.80	2.90	2.90	3.00	3.10	3.20

Economic Background – Link Asset Services

UK. After only tepid annual **economic growth** of 1.4% in 2018, growth in quarter 1 was unexpectedly strong at 0.5%. However, this was boosted by stock building ahead of the original March Brexit deadline so quarter 2 is now expected to be zero or slightly negative. After the Monetary Policy Committee (MPC) raised Bank Rate from 0.5% to 0.75% in August 2018, it is little surprise that they have abstained from any further increases since then. We are unlikely to see any further action from the MPC until the uncertainties over Brexit clear. If there were a no deal exit, it is likely that Bank Rate would be cut in order to support growth. Nevertheless, the MPC does have concerns over the trend in wage inflation which peaked at a new post financial crisis high of 3.5%, (excluding bonuses), in the three months to December before falling marginally to 3.4% more recently. Growth in employment fell to only 32,000 in the three months to April, well below the 2018 average, while the unemployment rate remained at 3.8%, its lowest rate since 1975. Correspondingly, the total level of vacancies has risen to new highs. As for **CPI inflation** itself, this rose slightly to 2.1% in April before falling back again to 2.0% in May, and is likely to remain around this level over the next two years. If there was a no deal Brexit though, it could rise towards 4%, primarily as a result of imported inflation on the back of a weakening pound. The rise in wage inflation and fall in CPI inflation is good news for **consumers** as their spending power is improving in this scenario as the difference between the two figures is now around 1.3%, i.e. a real terms increase. Given the UK economy is very much services sector driven, an increase in household spending power is likely to feed through into providing some support to the overall rate of economic growth in the coming months.

Brexit. The aim for the new Government is for Brexit to happen by, or on, 31 October, even if there is no deal, however, it is unclear if there will be majority support in the Commons for any option. If there was a stalemate in the Commons, then that would increase the chances of a general election in 2019; this could result in a potential loosening of monetary policy and therefore medium to longer dated gilt yields could rise on the expectation of a weak pound and concerns around inflation picking up.

USA. President Trump's massive easing of fiscal policy in 2018 fuelled a (temporary) boost in consumption in 2018 which generated an upturn in the rate of growth to 2.9% for 2018, just below his target of 3%. Growth in quarter 1 of 2019 was a strong 3.1% but current expectations are for this to weaken considerably in quarter 2. The strong growth in employment numbers during 2018 has faded more recently, indicating that the economy is cooling, while inflationary pressures are also weakening. After the Fed increased rates by 0.25% in December to between 2.25% and 2.50%, market expectations have swung to now expecting the Fed to cut rates by 1.0% - 1.25% in total to counter the expected downturn in growth. Financial markets have priced in a first cut of 0.25% for July.

EUROZONE. The annual rate of growth for 2018 was 1.8% but is expected to fall to possibly around half that rate in 2019. The European Central Bank (ECB) ended its programme of quantitative easing purchases of debt in December 2018, which meant

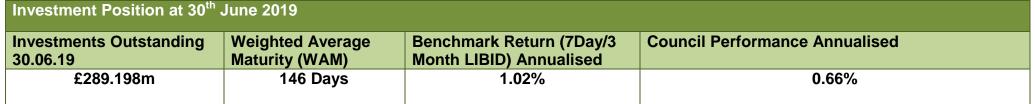
that the central banks in the US, UK and EU had all ended the phase of post financial crisis expansion of liquidity supporting world financial markets by purchases of debt. However, the downturn in growth in the second half of 2018 and into 2019, together with inflation falling well under the upper limit of its target range of 0 to 2%, (but it aims to keep it near to 2%), has prompted the ECB to take new measures to stimulate growth. At its March meeting it said that it expected to leave interest rates at their present levels "at least through the end of 2019", but that was of little help to boosting growth in the near term. Consequently, it announced a third round of TLTROs (targeted longer-term refinancing operations); this provides banks with cheap borrowing every three months from September 2019 until March 2021 which means that, although they will have only a two-year maturity, the Bank is making funds available until 2023, two years later than under its previous policy. As with the last round, the new TLTROs will include an incentive to encourage bank lending, and they will be capped at 30% of a bank's eligible loans. However, the downturn now appears to be gathering momentum so market expectations have moved on to expecting possibly a small increase in the deposit rate from -0.4% to -0.5% and a resumption of quantitative easing, but possibly more focused on purchases of corporate debt than government debt.

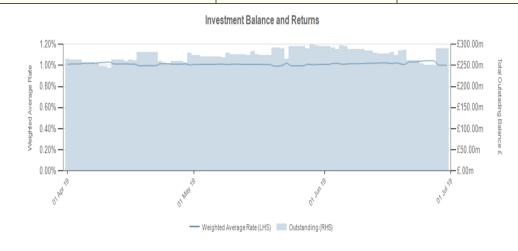
CHINA. Economic growth has been weakening over successive years, despite repeated rounds of central bank stimulus; medium term risks are increasing. Major progress still needs to be made to eliminate excess industrial capacity and the stock of unsold property, and to address the level of non-performing loans in the banking and credit systems.

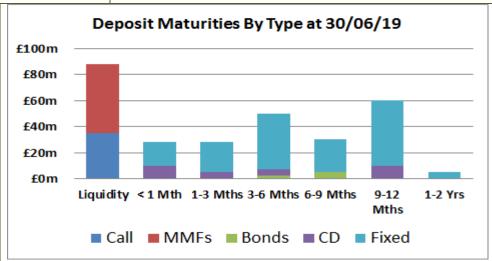
JAPAN - has been struggling to stimulate consistent significant GDP growth and to get inflation up to its target of 2%, despite huge monetary and fiscal stimulus. It is also making little progress on fundamental reform of the economy.

WORLD GROWTH. The trade war between the US and China on tariffs is a major concern not only to financial markets and China itself, but also for world growth, as any downturn in China will spill over into impacting countries supplying raw materials to China. Concerns are focused on the synchronised general weakening of growth in the major economies of the world compounded by fears that there could even be a recession looming up in the US, though this is probably overblown. These concerns have resulted in government bond yields in the developed world falling significantly during 2019, which has then caused equity prices to rise. If there were a major worldwide downturn in growth, central banks in most of the major economies will have limited ammunition available, in terms of monetary policy measures, when rates are already very low in most countries, (apart from the US), and there are concerns about how much distortion of financial markets has already occurred with the current levels of quantitative easing purchases of debt by central banks.





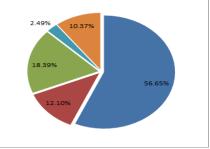


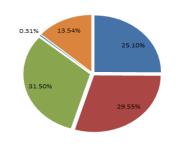


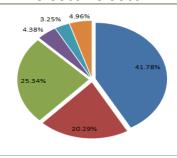
Link Benchmarking Analysis of Investments at 30th June 2019

	LCC	Benchmark Group (8)	English Counties(15)
Return at 30.06.19	1.00%	0.89%	0.90%
WAM	146	78	78
Risk Weighted Score (Duration & Credit Quality)	3.10	3.05	2.84
Model Banding- Expected Return for Risk Taken	0.90% - 1.00%	0.81% - 0.92%	0.83% - 0.93%
			3.25% 4.96%









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	I	INCOLNSHIRE COUNTY COUNCIL LENDING	OF TEMP	ORARY SUF	RPLUSES		Apper	ndix C	
ountry			Lending Limit £m	Maturity Limit	# Watch/ Outlook Adjusted			H IBCA t Rating Sovere	For T
	1	Other Local Authorities	20 each	24 Months					
	2	Debt Management Account Deposit Facility	50	6 Month					
	3	UK Banks : # HSBC Group	20	365 Day					
UK		HSBC Bank Plc (RFB)	20	365 Day	365 Day	SB	дд-	дд	365 Day
		HSBC Evergreen Notice Account	20	365 Day					
UK		# RBS Group - Part Nationalised National Westminster BankPlc (RFB)	40 40	365 Day 365 Day	365 Day	NW.	Д.	ДД	365 Day
UK		Royal Bank of Scotland Plc (RFB)	40	365 Day	365 Day	NW	A+	ĀĀ.	365 Day
UK		# LloydsHBOS Group	20	365 Day					
		Lloyds TSB Bank Plc (RFB) Bank of Scotland PLC (RFB)	20	365 Day 365 Day	365 Day 365 Day	NW NW	Д+ Д+	ДД ДД	365 Day 365 Day
UK		Barclays Bank PLC (NRFB)	15	6 Months	6 Months	NW.	Д	дд	6 Month
UK		Close Brothers Ltd	15	6 Months	6 Months	NW.	А	дд	6 Month
UK UK		Nationwide Building Society Santander Uk PLC	15 15	6 Months 6 Months	6 Months 6 Months	NW NW	Д Д+	aa aa	6 Month 6 Month
UK		Standard Chartered Bank	15	6 Months	6 Months	<i>SB</i>	ج ېدر	дд	6 Month
UN			16	O MOITH IS	O MOHUIS	36		***	O MOHU
AUS	4	Other Banks Australia & New Zealand Banking Group	20	365 Day	365 Day	SB	ويشيء	дда	365 Day
AUS		Commonwealth Bank of Australia National Australia Bank	20 20	365 Day 365 Day	365 Day 365 Day	58 58	дд- Дд-	222 222	365 Day
AUS		Macquarie Bank Ltd.	15	6 Months	6 Months	SB	A	AAA	6 Month
AUS		Westpac Banking Corporation	20	365 Day	365 Day	<i>SB</i>	AA-	AAA	365 Day
BEL		# BNP Paribas Group BNP Paribas Fortis	20 15	365 Day	6 Months	<i>SB</i>	4 +	дд-	6 Month
FRA		BNP Paribas	20	365 Day	365 Day	5B	Д. Т	AA.	365 Day
CAN		Bank of Montreal	20	365 Day	365 Day	SB	د م	ممم	365 Day
CAN		Bank of Nova Scotia	20 20	365 Day	365 Day	56 56	AA- AA-	222 222	365 Day
CAN		Canadian Imperial Bank Commerce National Bank of Canada	15	365 Day 6 Months	365 Day 6 Months	SB	Alt	AAA	365 Day 6 Month
CAN		Royal Bank of Canada Toronto Dominion Bank	20 20	365 Day 365 Day	365 Day 365 Day	NO SB	ДД ДД:	444 444	365 Day 365 Day
				· ·	<u> </u>				
DEN		Danske A/S	15	6 Months	6 Months	NO	Д	А	6 Month
FRA FRA		Credit Industriel et Commercial Societe Generale	15 15	6 Months 6 Months	6 Months 6 Months	SB SB	Δ+ Δ	да ДД	6 Month 6 Month
FIN		Nordea Bank Abp	20	365 Day	365 Day	<i>SB</i>	AA-	AA+	365 Day
LIIN		OP Corporate Bank	20	365 Day	365 Day	5B	дд-	дд. ДД.	365 Day
GER		DZ Bank AG	20	365 Day	365 Day	<i>SB</i>	дд-	дда	365 Day
GER		Landesbank Hessen-Thueringen Girozentrale (Heleba)	20	365 Day	365 Day	SB	A.*	AAA	365 Day
NETH		Bank Nederlande Gemeenten	25	24 Months	24 Months		44+	AAA	24 Mont
NETH		Cooperative Centrale Raiffeisen Boerenleenbank BA (Rabobank)	20	365 Day	365 Day	<i>SB</i>	дд.	ДДД	365 Day
NETH		ING Bank NV	20	365 Day	365 Day	<i>SB</i>	Δ+	AAA	365 Day
SING		DBS Bank Ltd Oversea Chinese Banking Corporation Ltd	20	365 Day	365 Day	<i>SB</i>	A-A-	AAA	365 Day
SING		United Overseas Bank	20 20	365 Day 365 Day	365 Day 365 Day	SB SB	ДА- ДА-	444 444	365 Day 365 Day
		#UBS Group	20	365 Day					
SWITZ UK		UBS AG UBS Ltd	20	365 Day 365 Day	365 Day 365 Day	58 58	ДД- ДД-	AAA AA	365 Day 365 Day
UK SWITZ		Credit Suisse AG	15	6 Months	6 Months	56 PO	A	AAA	6 Month
SWE		Skandinaviska Enskilda Banken AB	20	365 Day	365 Day	<i>SB</i>	дд	дда	365 Day
SWE		Swedbank AB	20	365 Day	365 Day	SB	AA-	AAA	365 Day
		# Svenska Group	20	365 Day					
SWE		Svenska Handelsbanken AB Handelsbanken Pic	20	365 Day 365 Day	365 Day 365 Day	SB SB	AA AA	AAA AA	365 Day 365 Day
		Svenska Handelsbanken - 35 Day Notice Account Svenska Handelsbanken- 10 Day Notice Account	20 20	365 Day 365 Day	365 Day 365 Day				365 Day 365 Day
		Svenska Handelsbanken- Call Account	20	365 Day	365 Day				365 Day
USA		Bank of New York Mellon	25	24 Months	24 Months		AA	дда	24 Mon
USA		Bank of America NA JP Morgan Chase Bank NA	20 20	365 Day 365 Day	365 Day 365 Day	58 58	AA- AA	AAA AAA	365 Day 365 Day
1	_								
	5	AAA Money Market Funds # MMF Group	100	24 Months					
		HSBC Global Liquidity Fund Morgan Stanley Sterling Liquidity Fund	20 20	24 Months 24 Months			aaa aaa		
		Deutsche Managed Sterling Fund	20	24 Months			ддд		
		Insight GBP Liquidity Fund Aberdeen Standard Liquidity Fund	20 20	24 Months 24 Months			ада Ада		
	# G	Group Limit of applies where indicated.							
	**		Duita:-	Society C:	tor				
		A maximum of 20% of total funds to be held in the							
	**	No more than 20% of total funds to be held in any	one insti	tution or gro	up,excludin	g Govt/M	IMFs.		
		Any adverse press comments concerning borrowe		al borrowers	should				
	1	be referred to M Grady / S Maycock / K Tonge / N	Nay.				ne 2019		1

<u>Definition of Credit Ratings and Credit Default Swap Spreads</u>

Credit Ratings:

Long Term Rating (Fitch)

The Long Term rating assesses the borrowing characteristics of banks and the capacity for the timely repayment of debt obligations which apply to instruments of up to 5 years duration.

Long Term Ratings range from AAA, AA, A to DDD, DD, D. Only Institutions with Ratings of A+ and above are acceptable on the Council's Lending List as follows:

AAA - Highest Credit Quality - lowest expectation of credit risk. Exceptionally strong capacity for timely payment of financial commitments. Highly unlikely to be adversely affected by foreseeable events.

AA - Very High Credit Quality - Very low expectation of credit risk. Very strong capacity for timely payment of financial commitments. Not significantly vulnerable to foreseeable events.

A - High Credit Quality - Low expectation of credit risk. Strong capacity for timely payment of financial commitments. More vulnerable to adverse foreseeable events than the case for higher ratings.

"+" Or "-" may be appended to a rating to denote relative status within major rating categories.

Sovereign Ratings (Fitch)

The Sovereign (Governments of Countries) Rating measures a sovereign's capacity and willingness to honour its existing and future obligations in full or on time. It looks at factors such as:

- Macroeconomic performance and prospects;
- Structural features of the economy that render it more or less vulnerable to shocks as well as political risk and governance factors;
- Public finances, including the structure and sustainability of public debt as well as fiscal financing;
- The soundness of the financial sector and banking system, in particular with respect to macroeconomic stability and contingent liability for the sovereign; and
- External finances, with a particular focus on the sustainability of international trade balances, current account funding and capital flows, as well as the level and structure of external debt (public and private).

Sovereign Ratings range from AAA, AA, A to DDD, DD, D. Only countries with a Sovereign Rating AA- are acceptable on the Council's Lending List.

Credit Rating Watches and Outlooks issued by Credit Rating Agencies

Rating Watches -indicate that there is a heightened probability of a rating change in the short term either in a positive or negative direction. A Rating Watch is typically event-driven and, as such, it is generally resolved over a relatively short period.

Rating Outlooks -indicate the direction a rating is likely to move over a one- to two-year period reflecting a position not yet reached but if trends continue will do so hence triggering a rating move.

Money Market Fund Rating (Moodys)

AAA/MR1+ - this rating denotes the lowest expectation of default risk. It is assigned only in cases of exceptionally strong capacity for payment of financial commitments. This capacity is highly unlikely to be adversely affected by foreseeable events. Funds rated MR1+ are considered to have the lowest market risk.

Credit Default Swap (CDS) Spreads

A CDS is effectively a contract between two counterparties to 'insure' against default. The higher the CDS price of a counterparty, the higher the supposed risk of default. The CDS level therefore provides a perceived current market sentiment regarding the credit quality of a counterparty and generally the movement in the CDS market gives an early warning of the likely changes in credit ratings of a counterparty.

Link has employed a benchmark system which compares the CDS spread of a counterparty against a pre-determined benchmark rate (iTraxx Senior Financial Index) to produce a CDS status overlay of 'In Range', 'Monitoring' or 'Out of Range' and this status is used to further determine the creditworthiness of the counterparty.





Monthly Investment Analysis Review

June 2019

Monthly Economic Summary

General Economy

June's economic data began with the May Markit/CIPS Manufacturing PMI figure. This fell to 49.4 from 53.1 the previous month, which was the steepest contraction since February 2013. The drivers of the decline were firms continuing to run down their excess inventory after stockpiling for a no-deal Brexit and the impact of the global economic slowdown. This was then compounded by Construction PMI also dropping into contraction territory (ie a reading below 50), falling to 48.6 from 50.5. The Services PMI figure provided a small saving grace, rising to 51 from 50.4. This left the Composite figure at 50.9, which indicated minimal levels of growth in the UK economy.

The UK trade deficit narrowed to £2.74bn in April, falling from an upwardly revised £6.15bn the previous month. Exports declined 4.3% to £53.47bn, but imports declined at a faster rate of 9.3% to £56.21bn, causing the lowest trade deficit since last September. Meanwhile, the UK's economy's growth rate fell; the 3m/3m rolling average GDP growth figure fell from 0.5% to 0.3% in the 3 months to April. The economy slowed in April mainly due to a large fall in car production, with Brexit uncertainty leading to planned shutdowns in automotive factories.

The Bank of England's Monetary Policy Committee (MPC) voted unanimously to keep interest rates on hold at 0.75% in June. The tone of the meeting was far more dovish than in May, as the Bank slashed its growth forecast for the three months to June to zero, amid a broader deterioration in the domestic economy allied with weaker overall global conditions.

Unemployment maintained its 3.8% rate in the three months to April, its lowest level since 1974. Meanwhile, the nominal employment figure increased by 32,000 to a record high of 32.75 million. The tight labour market showed in wage growth figures, as average earnings excluding bonuses came in at 3.4%, up from 3.3% previously. However, when bonuses were accounted for, the figure dropped to 3.1%.

CPI inflation was in line with the Bank of England's 2% target in May, decreasing from 2.1 % y/y previously. Cost pressures in factories fell to a three-year low and travel prices fell back after their Easter highs in April. The data added to market views that the Bank of England has no urgency to pursue its stated policy of gradually raising interest rates. The Core CPI figure (which strips out the more volatile components of inflation) fell to 1.7%, the lowest annual rate since January 2017, signalling that underlying inflationary pressures are contained at present. The m/m CPI figure fell to 0.3% from 0.6% in the previous month.

Retail sales fell by 0.5% in May m/m, following on from the flat reading of April. At the annual level, sales decreased to 2.3% y/y from 5.1% in April. Despite the decreasing trend, consumer spending has generally been a bright spot for the UK economy, contrasting with falling investment by businesses.

British banks approved 65,409 mortgages for new house purchases in May 2019, which was below the 66,045 figure seen in the previous month. In addition, approvals of loans secured on dwellings for re-mortgaging fell to 46,706 in May from 48,945 previously. Meanwhile, loans for other purposes increasing slightly to 14,748 from 14,425 previously.

May's Confederation for British Industry (CBI) and GfK surveys produced negative results; the CBI's Distributive Trades Survey (covering retailing) fell to -42 from a previous figure of -27, and its Industrial Trends survey also showed a drop, from -10 to -15. Following the trend of these releases, the GfK Consumer Confidence reading showed a fall from -10 to -13..

The government's public finances figures showed a deficit of £4.46bn in May, showing a surprisingly large difference to the figure for April of £6.15bn which was significantly revised from the initial reading of £4.97bn. Excluding state-controlled banks, the deficit came in at £5.1bn, a 23.1% increase from the previous year. The UK's government debt increased by £20.5bn to £1.8trn as at the end of May, equivalent to 82.9% of GDP.

In the USA, Nonfarm Payrolls came in at 75,000 in May, down from 224,000 in April, which suggests the labour market is slowing in the US economy, combined with earnings remaining at 3.1% y/y and 0.2% m/m. While the unemployment rate dropped to 3.6% from 3.8%, this was more related to a fall in the overall workforce rather than a product of job gains. Elsewhere, the second estimate of annualised US GDP growth was unrevised, at 3.1%, remaining above Q4 2018's 2.2% figure, but slightly short of forecasts. Meanwhile, in the Eurozone, GDP growth remained at 0.4% in Q1 and 1.2% year-on-year, as the effects of the global slowdown, particularly in China, have taken hold. Unemployment fell to 7.5% from 7.6% last month, the lowest jobless rate since August 2008.

Housing

According to Nationwide, house prices increased by 0.6% y/y in May but fell by 0.2% on the month, both figures were below estimates. Meanwhile, Halifax's 3-month y/y figure increased slightly to 5.2% from 5% previously, but below estimates of a 5.4% jump. On the month, prices decreased from a figure of +1.1% to +0.5%, which was above market expectations.

Currency

Over the month of June the pound slightly rose against the dollar, from \$1.265 to \$1.269. It was a different story against the euro, beginning at €1.13 and ending at €1.12.

Forecast

Link Asset Services currently forecast the next rate rise to come in Q3 2020. This forecast is scheduled to be reviewed following the release of the Bank of England Quarterly Inflation Report in August. Capital Economics have cut back their forecasts, not predicting a rate rise until Q4 2020.

Bank Rate							
	Now	Sep-19	Dec-19	Mar-20	Jun-20	Sep-20	Dec-20
Link Asset Services	0.75%	0.75%	0.75%	0.75%	0.75%	1.00%	1.00%
Capital Economics	0.75%	0.75%	0.75%	0.75%	0.75%	1.00%	1.00%

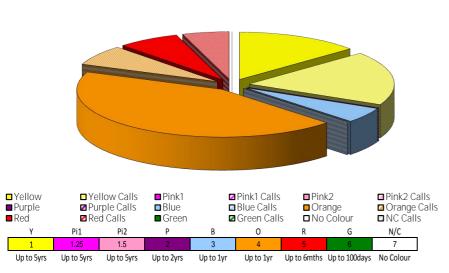
Current Investment List

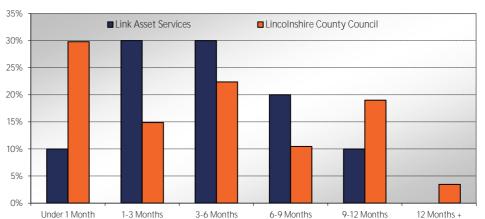
Borrower	Principal (£)	Interest Rate	Start Date	Maturity Date	Lowest Long Term Rating	Historic Risk of Default
MMF Deutsche	20,000,000	0.75%		MMF	AAA	0.000%
MMF Aberdeen Standard Investments	20,000,000	0.76%		MMF	AAA	0.000%
MMF Morgan Stanley	13,190,000	0.74%		MMF	AAA	0.000%
Australia and New Zealand Banking Group Ltd	5,000,000	0.95%	13/07/2018	12/07/2019	AA-	0.001%
National Bank of Canada	5,000,000	1.00%	14/01/2019	15/07/2019	Α	0.002%
Highland Council	3,000,000	0.95%	28/08/2018	24/07/2019	AA	0.002%
Standard Chartered Bank	10,000,000	1.06%	25/01/2019	25/07/2019	Α	0.004%
HSBC UK Bank Plc (RFB)	10,000,000	0.82%		Call30	AA-	0.002%
Australia and New Zealand Banking Group Ltd	5,000,000	1.06%	03/08/2018	02/08/2019	AA-	0.002%
Australia and New Zealand Banking Group Ltd	5,000,000	1.04%	21/08/2018	20/08/2019	AA-	0.003%
Birmingham City Council	3,000,000	1.04%	28/08/2018	28/08/2019	AA	0.004%
Landesbank Hessen-Thueringen Girozentrale (Helaba)	5,000,000	1.02%	05/09/2018	05/09/2019	Α	0.010%
National Westminster Bank Plc (RFB)	5,000,000	1.05%	07/09/2018	09/09/2019	Α	0.010%
Bournemouth Borough Council	5,000,000	0.71%	29/09/2017	20/09/2019	AA	0.005%
HSBC UK Bank Plc (RFB)	10,000,000	0.92%		Call90	AA-	0.006%
DBS Bank Ltd	5,000,000	0.97%	29/03/2019	30/09/2019	AA-	0.006%
Barclays Bank Plc (NRFB)	15,000,000	0.95%		Call95	Α	0.014%
Westpac Banking Corporation	2,230,960	0.89%	12/06/2019	21/10/2019	AA-	0.007%
London Borough of Enfield	5,000,000	1.05%	22/10/2018	21/10/2019	AA	0.007%
Landesbank Hessen-Thueringen Girozentrale (Helaba)	6,700,000	1.12%	01/11/2018	01/11/2019	А	0.018%
Toronto Dominion Bank	7,000,000	1.15%	06/11/2018	06/11/2019	AA-	0.009%
Cooperatieve Rabobank U.A.	5,000,000	1.14%	12/11/2018	11/11/2019	A+	0.019%
Toronto Dominion Bank	7,000,000	1.16%	13/11/2018	12/11/2019	AA-	0.009%
North Tyneside Metropolitan Borough Council	3,800,000	1.15%	10/12/2018	10/12/2019	AA	0.011%
North Tyneside Metropolitan Borough Council	3,000,000	1.15%	11/12/2018	10/12/2019	AA	0.011%
Canadian Imperial Bank of Commerce	10,000,000	1.13%	14/12/2018	13/12/2019	A+	0.024%
Cooperatieve Rabobank U.A.	5,000,000	1.14%	25/01/2019	24/01/2020	A+	0.030%
Cooperatieve Rabobank U.A.	5,000,000	1.14%	25/01/2019	24/01/2020	A+	0.030%
Staffordshire Moorlands District Council	2,000,000	1.10%	01/02/2019	31/01/2020	AA	0.014%
Santander UK Plc	502,483	1.37%	20/02/2019	17/02/2020	А	0.033%
Santander UK Plc	2,967,228	1.39%	20/02/2019	17/02/2020	Α	0.033%
Santander UK Plc	1,507,696	1.35%	21/02/2019	17/02/2020	Α	0.033%
DBS Bank Ltd	5,000,000	0.91%	17/06/2019	17/03/2020	AA-	0.017%
Landesbank Hessen-Thueringen Girozentrale (Helaba)	8,300,000	1.10%	21/03/2019	20/03/2020	А	0.038%
Cheshire East Council	5,000,000	1.15%	15/03/2019	15/04/2020	AA	0.019%
National Westminster Bank Plc (RFB)	5,000,000	1.09%	30/04/2019	30/04/2020	Α	0.044%
Commonwealth Bank of Australia	5,000,000	0.97%	10/05/2019	08/05/2020	AA-	0.021%
Bank of Scotland Plc (RFB)	6,000,000	1.25%	15/05/2019	15/05/2020	A+	0.046%
Bank of Scotland Plc (RFB)	6,000,000	1.25%	22/05/2019	22/05/2020	A+	0.047%
National Westminster Bank Plc (RFB)	5,000,000	1.01%	28/05/2019	28/05/2020	Α	0.048%

Current Investment List

Borrower	Principal (£)	Interest Rate	Start Date	Maturity Date	Lowest Long Term Rating	Historic Risk of Default
Bank of Scotland Plc (RFB)	8,000,000	1.25%	28/05/2019	28/05/2020	A+	0.048%
DBS Bank Ltd	5,000,000	0.94%	29/05/2019	29/05/2020	AA-	0.022%
Highland Council	5,000,000	1.00%	03/06/2019	01/06/2020	AA	0.022%
DBS Bank Ltd	5,000,000	0.93%	28/06/2019	26/06/2020	AA-	0.024%
Australia and New Zealand Banking Group Ltd	5,000,000	1.08%	28/06/2019	30/06/2020	AA-	0.024%
Wokingham Borough Council	5,000,000	1.42%	27/03/2019	26/03/2021	AA	0.037%
Total Investments	£289,198,367	1.00%				0.015%

Portfolio Composition by Link Asset Services' Suggested Lending Criteria





Portfolios weighted average risk number =

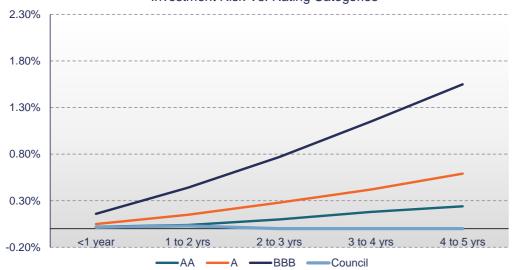
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WARoR = Weighted Average Rate of Return WAM = Weighted Average Time to Maturity

								VV/ ((V) = (verage Time to Maturity
			% of Colour	Amount of	% of Call				Excluding	Calls/MMFs/USDBFs
	% of Portfolio	Amount	in Calls	Colour in Calls	in Portfolio	WARoR	WAM	WAM at Execution	WAM	WAM at Execution
Yellow	32.15%	£92,990,000	57.20%	£53,190,000	18.39%	0.89%	98	195	228	457
Pink1	0.00%	£0	0.00%	£0	0.00%	0.00%	0	0	0	0
Pink2	0.00%	£0	0.00%	£0	0.00%	0.00%	0	0	0	0
Purple	0.00%	£0	0.00%	£0	0.00%	0.00%	0	0	0	0
Blue	5.19%	£15,000,000	0.00%	£0	0.00%	1.05%	236	366	236	366
Orange	50.56%	£146,230,960	13.68%	£20,000,000	6.92%	1.06%	183	310	202	350
Red	12.09%	£34,977,407	42.88%	£15,000,000	5.19%	1.05%	83	170	74	226
Green	0.00%	£0	0.00%	£0	0.00%	0.00%	0	0	0	0
No Colour	0.00%	£0	0.00%	£0	0.00%	0.00%	0	0	0	0
	100.00%	£289,198,367	30.49%	£88,190,000	30.49%	1.00%	146	259	197	360

Investment Risk and Rating Exposure

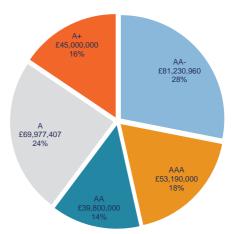




Historic Risk of Default

Rating/Years	<1 year	1 to 2 yrs	2 to 3 yrs	3 to 4 yrs	4 to 5 yrs
AA	0.02%	0.04%	0.10%	0.18%	0.24%
Α	0.05%	0.15%	0.28%	0.42%	0.59%
BBB	0.16%	0.44%	0.77%	1.15%	1.55%
Council	0.015%	0.031%	0.000%	0.000%	0.000%

Rating Exposure



Historic Risk of Default

This is a proxy for the average % risk for each investment based on over 30 years of data provided by Fitch, Moody's and S&P. It simply provides a calculation of the possibility of average default against the historical default rates, adjusted for the time period within each year according to the maturity of the investment.

Chart Relative Risk

This is the authority's risk weightings compared to the average % risk of default for "AA", "A" and "BBB" rated investments.

Rating Exposures

This pie chart provides a clear view of your investment exposures to particular ratings.

Monthly Credit Rating Changes FITCH

Date	Update Number	Institution	Country	Rating Action
03/06/2019	1685	Clydesdale Bank Plc	i united Kinddom	The Long Term Rating was upgraded to 'A-' from 'BBB+' and maintained on Negative Watch.
10/06/2019	1686	Deutsche Bank AG	Germany	The Long Term Rating was downgraded to 'BBB' from 'BBB+' and the Viability Rating was downgraded to 'bbb' from 'bbb+'. The Outlook on the Long Term Rating was changed to Evolving from Negative.

Monthly Credit Rating Changes MOODY'S

Date	Update Number	Institution	Country	Rating Action
28/06/2019	1687	Co-operative Bank PLC (The)		The Long Term Rating was upgraded to 'B3' from 'Caa1' and the Outlook was changed to Positive from Stable.

Monthly Credit Rating Changes S&P

Date	Update Number	Institution	Country	Rating Action
28/06/2019	1688	ABN AMRO Bank N.V.	Netherlands	The Outlook on the Long Term Rating was changed to Stable from Positive.
28/06/2019	1688	Cooperatieve Rabobank U.A.	Netherlands	The Outlook on the Long Term Rating was changed to Stable from Positive.

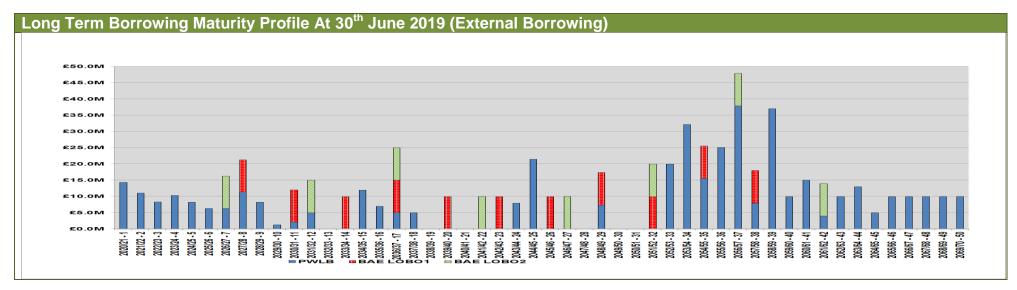
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Borrowing: Activity & Performance and Long Term Maturity Profile at 30th June 2019

Long Term Borrowing Position at 30 th June 2019				
External Borrowing Position 30/06/2019 and Forecast for 2019/20			Borrowing Requirement Position at 30/06/2019	
Borrowing Position1/4/2019	£465.894m	3.97%	Capital Programme after Rephasing	£118.953m
New Borrowing Taken in Quarter 1	£10.000m	2.21%	Funded By:	
Debt Repaid in Quarter 1	-£ 5.677m		Borrowing Requirement 2019/20 £118.3 Plus Carry Forward from 2018/19 £50.	
Borrowing Position 30/06/2019	£470.217m	3.93%		£168.460m
Further action required in 2019/20:			Less adjustment for Internal Borrowing & Projected Underspends/Rephasing	(£86.755m) £81.705m
Remaining Borrowing Requirement 2019/20	£71.705m		Less Borrowing Taken- Quarter 1	(£10.000m)
Further Debt Repayments	-£8.677m		Remaining Borrowing Requirement 2019/20 At 30.6.2019	£71.705m
Projected Borrowing at 31/3/2020	£533.245m		155.5	



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Agenda Item 10



Policy and Scrutiny

Open Report on behalf of Andrew Crookham,
Executive Director - Resources

Date: Overview and Scrutiny Management Board

26 September 2019

Subject: Scrutiny Committee Work Programmes: -

Children and Young People Scrutiny Committee

Public Protection and Communities Scrutiny Committee

Summary:

As set out in the Council's constitution, a key role for this Board is monitoring and guiding the future work programmes of the other scrutiny committees. This usually takes place on a quarterly basis, and at the same time the Board considers the previous work undertaken by the scrutiny committee.

Accordingly, this report focuses on the following committees: -

- the Children and Young People Scrutiny Committee
- the Public Protection and Communities Scrutiny Committee

Actions Required:

To consider if the Board is satisfied with the previous activity and the planned future work programme of each of the following scrutiny committees:

- the Children and Young People Scrutiny Committee; and
- the Public Protection and Communities Scrutiny Committee

1. Background

Role of the Board

The Council's constitution includes in this Board's terms of reference the following two clauses: -

 To agree and monitor the ongoing overview and scrutiny work programme, in particular holding the chairmen and/or vice chairmen to account for their committee's work programme on a quarterly basis. To monitor and guide the activities of the other overview and scrutiny committees.

Reporting Timetable

The table below sets out the proposed reporting timetable until May 2020:

Scrutiny Committee	Monitoring Date	Monitoring Date	Monitoring Date
Adults and Community Wellbeing	20 Aug 2010	28 Nov 2019	26 Mar 2020
Health	29 Aug 2019	20 1100 2019	20 Mai 2020
Children and Young People	26 Sept	19 Dec 2019	20 Apr 2020
Public Protection and Communities	2019	19 Dec 2019	30 Apr 2020
Environment and Economy		27 Feb 2020	
Highways and Transport	24 Oct 2019	27 Feb 2020	28 May 2020
Flood and Water Management			

The work programmes of two committees are normally considered at each meeting, except when the Flood and Water Management Scrutiny Committee is due for consideration.

Children and Young People Scrutiny Committee

The highlights of previous activity and the future work programme of the Children and Young People Scrutiny Committee are attached at Appendix A.

Public Protection and Communities Scrutiny Committee

The highlights of previous activity and the future work programme of the Public Protection and Communities Scrutiny Committee are attached at Appendix B.

2. Conclusion

The Overview and Scrutiny Management Board is asked to consider the work programmes of the Children and Young People Scrutiny Committee and the Public Protection and Communities Scrutiny Committee.

3. Consultation

- a) Have Risks and Impact Analysis been carried out? Not Applicable
- b) Risks and Impact Analysis Not Applicable

4. Appendices

These are listed below and attached at the back of the report		
Appendix A	Children and Young People Scrutiny Committee – Highlights of Activity and Future Work Programme	
Appendix B	Public Protection and Communities Committee – Highlights of Activity and Future Work Programme	

5. Background Papers

No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

This report was written by Tracy Johnson, Senior Scrutiny Officer, who can be contacted on 01522 552164 or by e-mail at tracy.johnson@lincolnshire.gov.uk and by Daniel Steel, Scrutiny Officer, who can be contacted on 01522 552102 or by e-mail at daniel.steel@lincolnshire.gov.uk

CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE

The Children and Young People Scrutiny Committee has since met on three occasions (7 June, 19 July and 6 September 2019) since it last reported to this Board on 30 May 2019. At each of these meetings, the Committee has considered new commissioning arrangements for three key services which are highlighted below:

<u>Commissioning Arrangements for Child and Adolescent Mental Health Services</u> (CAMHS)

At its meeting on 7 June 2019, the Committee considered a report to the Executive on the future commissioning arrangements for Child and Adolescent Mental Health Services (CAMHS). CAMHS is currently provided by the Lincolnshire Partnership NHS Foundation Trust (LPFT) and the current contract is due to end on 31 March 2020.

Lincolnshire has one of the highest performing CAMHS in the country, and preventative services such as Healthy Minds Lincolnshire and online counselling has resulted in lower referral rates to CAMHS locally. The joint investment from both the Council and Clinical Commissioning Groups (CCGs) has a huge impact on children and young people's (CYP) mental health services and improving the lives of CYP and their families in Lincolnshire, particularly the most vulnerable.

The recommended commissioning option was to enter into two Section 75 agreements with CCGs and LPFT from 1 April 2020 onwards to continue with the existing arrangements for CAMHS. The Committee unanimously supported the recommendations to the Executive, and it was highlighted that the anticipated consolidation of the four Lincolnshire CCGs into one CCG was unlikely to affect future CCG funding levels and the CCG commitment to CAMHS. This had been reinforced by the commitment in the NHS Long Term Plan that funding for children and young people's mental health services would grow faster than overall NHS funding.

Commissioning of Lincolnshire Leaving Care Service from 2020

On 19 July 2019, the Committee considered a report to the Executive Councillor for Adult Care, Health and Children's Services on the commissioning of the Lincolnshire Leaving Care Service from 2020. Barnardo's has delivered the Lincolnshire Leaving Care Service contract since 2007 and the current contract has been in place since 2015. It is due to expire on 31 March 2020 and cannot be extended further.

Looked After Children currently transition to the Leaving Care Service from social care at the age of 17½, with the allocated Leaving Care Worker typically attending the last LAC review as a means of formal handover. Some Care Leavers continue to have a social worker beyond 17½, but the majority are supported from this point by the Leaving Care Service until they are 21 years old. The numbers of 16 and 17 year olds in care has increased by 20% since 2014, all of whom have since transitioned to the Leaving Care Service.

Following a commissioning review, some changes were recommended to the service model. The biggest recommended change was the earlier allocation of care leavers to the service at age 16 years, so that care leavers can be supported by their Social Worker and a Leaving Care Worker for two years prior to fully transitioning to the Leaving Care Service at age 18. The 'twin-track' model of delivery, i.e. earlier allocation to Leaving Care at 16 years, so that both social care and Leaving Care support the care leaver to the age of 18 years, is a model of delivery that has attracted many 'Outstanding' sub-judgements from Ofsted.

It was recommended that the Leaving Care Service was commissioned through an open competitive tender process with a maximum contract period of five years (three years with the option to extend for up to two further years). The Committee supported the recommendations to the Executive Councillor and also suggested that consideration should be given to the naming of the service as a number of care leavers did not like it being called the Lincolnshire Leaving Care Service. A neutral name (like Kooth for the online counselling service for children and young people) would be more acceptable to the young people.

Commissioning of Supported Accommodation: Children's Services

The Council has a statutory duty to ensure Looked After Children up to the age of 18 are accommodated appropriately; to support Care Leavers to access suitable accommodation up to the age of 21; and to assess the needs of homeless 16-17 year olds in their area and ensure they have access to suitable accommodation where applicable. Lincolnshire County Council's Children's Services currently commissions a Youth Housing Service from the Lincolnshire Support Partnership which ends on 30 June 2020 and cannot be extended. Children's Services separately spot-purchases placements (known as Intense Needs Supported Accommodation), as well as directly providing an in-house service in Grantham and Gainsborough, for Looked After Children and Care Leavers whose intense needs are so high that they cannot be met by the current Youth Housing Service contract.

The Committee considered a report to the Executive on the commissioning of Supported Accommodation for Children's Services at its meeting on 6 September 2019 which focussed on the re-commissioning of the Children's Services Youth Housing Service and the overall Supported Accommodation offer for young people. A commissioning review identified that any re-commissioning of Youth Housing services needs to deliver a more integrated set of accommodation options that meets more complex needs and can offer step-up, step-down possibilities within Lincolnshire to young people accessing such accommodation and complement the in-house offer in Grantham and Gainsborough.

The new service model proposes to commission 72 units of supported accommodation in the new Youth Housing contract, alongside the 10 units of inhouse unregulated provision available. The focus of the supported accommodation model will continue to be on homeless (or at risk of homelessness) 16-17 year olds, Looked After Children, and Care Leavers (up to the age of 21 years).

The Committee supported the new service model, as it would generate a £182,000 saving plus provide a better service for young people. In addition, it would virtually eliminate the need to spot purchase Intense Needs Supported Accommodation which is very costly for the Council.

Future Meetings

The future work programme of the Committee is set out below.

18 October 2019				
Item	Contributor	Purpose		
Children's Services Inspection by Ofsted – Report and Action Plan	Roz Cordy, Interim Assistant Director, Safeguarding Heather Sandy, Interim Director for Education	Performance Scrutiny		
Proposal to expand capacity at Athena School, Lincoln (Final Decision)	Matthew Clayton, Admissions and Education Provision Manager	Pre-Decision Scrutiny (Executive Councillor Decision – 1 November 2019)		
Special Educational Needs and Disability Strategy - Review Update	Sheridan Dodsworth, Head of Special Educational Needs and Disability	Policy Review (Yearly Update)		
Early Years Education Improvement Strategy	Jo Kavanagh, Assistant Director, Early Help Michelle Andrews, Head of Early Years	Policy Review		
Annual Review of Complaints for Children's Services	Jo Kavanagh, Assistant Director, Early Help	Performance Scrutiny		

22 November 2019				
Item	Contributor	Purpose		
	Councillor Mrs P A Bradwell OBE, Executive Councillor for Adult Care, Health and Children's Services			
Transitions Scrutiny Review – Response from the Executive and Action Plan	Sheridan Dodsworth, Head of Special Educational Needs and Disability	Scrutiny Review Activity		
	Justin Hackney, Assistant Director for Specialist Adult Services			
Sustainable Modes of Transport to School (SMOTS) Strategy	Teri Marshall, Education Transport Manager	Pre-Decision Scrutiny (Executive Councillor Decision – 3 December 2019)		

22 November 2019			
Item	Contributor	Purpose	
Children in Employment and Entertainment Prosecution Policy	Jill Chandar-Nair, Inclusion and Attendance Manager	Pre-Decision Scrutiny	
Special Education Needs and Disability Transport	Teri Marshall, Education Transport Manager	Policy Review	

17 January 2020			
Item	Contributor	Purpose	
Revenue and Capital Budget Proposals 2020/21	Heather Sandy, Interim Director for Education		
	Janice Spencer OBE, Interim Director for Children's Services	Budget Scrutiny	
Inclusive Lincolnshire Strategy Progress Report	Mary Meredith, Head of Inclusion	Policy Review	
Children Missing Out of Education Annual Report 2018/19	Jill Chandar-Nair, Inclusion and Attendance Manager	Policy Review	

6 March 2020				
Item	Contributor	Purpose		
Lincolnshire Local Authority School Performance 2018-19	Martin Smith, Interim Assistant Director of Education	Performance Scrutiny		
Lincolnshire Learning Partnership Strategic Review Outcome	Martin Smith, Interim Assistant Director of Education	Policy Review		
Local Area Special Educational Needs and Disability Inspection by Ofsted and Care Quality Commission – Action Plan Progress Report	Sheridan Dodsworth, Head of Special Educational Needs and Disability	Performance Scrutiny		

Items to be Scheduled

- Restorative Practice Lincolnshire Joint Diversionary Panels (JDP) Position Report (4 September 2020)
- Restorative Practice Lincolnshire Joint Diversionary Panels (JDP) Evaluation Report from University of Lincoln (Date TBC)

PUBLIC PROTECTION AND COMMUNITIES SCRUTINY COMMITTEE

Since the last report of this Committee to the Board in May, three meetings of the Public Protection and Communities Scrutiny Committee have taken place.

June 2019

- Fire and Rescue 18/19 Performance Summary
- Engagement and Consultation Activity Annual Review 2018/19

July 2019

- Future of the Heritage Service
- Performance of the Library Services Contract Year Three Review Report
- Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services Report Action Plan Update
- Safer Together Project Collaborative Working Arrangements between the Safer Communities Service and Lincolnshire Police

September 2019

- Fire and Rescue Integrated Risk Management Plan 2020 2023
- Trading Standards Impacts and Outcomes Framework
- Anti-Social Behaviour Update

Lincolnshire Fire and Rescue

The Committee has continued to scrutinise the work of Lincolnshire Fire and Rescue (LFR) and considered the 2018/19 Performance Summary in June 2019. This item enabled the Committee to consider the full range of performance statistics for Fire and Rescue and the Committee was pleased to note that the number of malicious calls had significantly reduced.

The Committee also highlighted the legal responsibility for any unregistered Houses in Multiple Occupation (HMO's) and received reassurance that LFR, as part of a range of prevention activities, exchanged information with key partners which helped to locate unregistered HMO's in order to implement measures to reduce incidents in those locations.

In July 2019 the Committee also received an update on the progress and actions completed following the inspection of Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS). The Committee was reminded that the inspection had highlighted one cause for concern which related to the effective recording and monitoring of training for LFR. Assurance was given that officers would continue to implement the activities associated with LFR's continuous development and officers sought approval from the Committee to update HMICFRS on the progress against the cause of concern, and confirm that an effective recording and monitoring system was in place.

In September 2019 the Committee considered the timeline and proposed engagement for the Lincolnshire Fire and Rescue Integrated Risk Management Plan

(IRMP) for 2020 – 2023, which will set out how LFR plan to mitigate risks over the next 3 years. This is an on-going item and the Committee will consider a number of items over the coming months. A pre-decision scrutiny item is expected in March 2020 before the final IRMP is approved in April 2020.

Future of the Heritage Service

In July 2019 the Committee considered a pre-decision item on the future of the Heritage Service, which outlined the results of public consultation (13 February to 24 April 2019) and outlined a series of recommendations relating to proposed changes to the Council's Heritage Service. These changes include the move to a Cultural Enterprise Model that delivers culture-based products and services to generate a surplus which is then used to ensure the enterprise's long-term sustainability and development.

The Committee welcomed members of the public to the meeting and heard from both the Save Lincolnshire Usher Gallery campaign group and Usher Gallery Trust.

As part of this item the Committee highlighted the opportunity to explore alternative management arrangements for the Usher Gallery through other interested third party organisations. The Committee also highlighted the need for continued discussions between the County Council and City of Lincoln Council to work towards a positive outcome for the Usher Gallery, including greater partnership working at all heritage sites to unlock external funding and build a sustainable heritage service for the future.

The Committee supported the recommendations to the Executive included in the report.

Performance of the Library Services Contract

In July 2019 the Committee received a report which enabled the Committee to fulfil its role in scrutinising performance of the third year of the out-sourced Library Contract to Greenwich Leisure Limited (GLL).

Members were advised that GLL had continued to make significant improvements to the Library Service over the past three years and had now exceeded the 2 million lending milestone. Members were informed that LCC had approved an IT project across the whole library domain, which should see significant improvements to the IT services offered across all of the libraries and address underperforming IT KPIs.

The Committee highlighted concern that Grantham library had not yet transferred to GLL due to issues relating to the building lease arrangements; but welcomed news that officers were discussing potential options and were pursuing these further.

Members also recognised the importance of the Library Service to communities and the positive impact that reading could make to children and families. The Committee thanked both LCC and GLL for their hard work and success on improving the Library Service across Lincolnshire.

Future Meetings

29 OCTOBER 2019 – 10:00am				
Item	Contributor Purpose			
Annual Prevent Review Report	Nicole Hilton, Chief Community Engagement Officer, Paul Drury, Programme Officer - Prevent			
Fire and Rescue Statement of Assurance 2018-19	Les Britzman, Chief Fire Officer			
Lincolnshire Registration, Celebratory and Coroners Services Annual Report	Donna Sharp, County Services Manager (Registration & Celebratory Service and Coroners Service)	Annual Report		
Performance Review: Adults Reoffending	Sara Barry, Head of Safer Communities	Review of the Adults Reoffending performance measure.		

10 DECEMBER 2019 – 10:00am				
Item	Contributor	Purpose		
Road Safety Partnership Annual Report	Steven Batchelor, Lincolnshire Road Safety Partnership	Annual update on the Road Safety Partnership including information on fatal, killed and serious injury figures for Lincolnshire and progress Action Plan.		

28 JANUARY 2020 - 10:00am				
Item	Contributor	Purpose		
Revenue and Capital Budget Proposals 2020/21	Les Britzman, Chief Fire Officer; Nicole Hilton, Assistant Director - Communities			

Agenda Item 11



Policy and Scrutiny

Open Report on behalf of Andrew Crookham,	
Executive Director - Resources	

Report to: Overview and Scrutiny Management Board

Date: 26 September 2019

Subject: Overview and Scrutiny Management Board Work

Programme

Summary:

This item enables the Board to consider and comment on the content of its work programme for the coming year to ensure that scrutiny activity is focused where it can be of greatest benefit. Members are encouraged to highlight items that could be included for consideration in the work programme.

The work programme will be reviewed at each meeting of the Board to ensure that its contents are still relevant and will add value to the work of the Council and partners.

Actions Required:

Members of the Board are invited to:

- Review and agree the Board's work programme as set out in Appendix A to this report.
- 2) Highlight for discussion any additional scrutiny activity which could be included for consideration in the work programme.

1. Background

Overview and Scrutiny should be positive, constructive, independent, fair and open. The scrutiny process should be challenging, as its aim is to identify areas for improvement. Scrutiny activity should be targeted, focused and timely and include issues of corporate and local importance, where scrutiny activity can influence and add value.

Overview and scrutiny committees should not, as a general rule, involve themselves in relatively minor matters or individual cases, particularly where there are other processes, which can handle these issues more effectively.

All members of overview and scrutiny committees are encouraged to bring forward important items of community interest to the Board whilst recognising that not all items will be taken up depending on available resource and assessment against the prioritisation toolkit.

Scrutiny Panel Activity

Where a topic requires more in-depth consideration, the Board may commission a Scrutiny Panel to undertake a Scrutiny Review, subject to the availability of resources and approval of the Board. Details of Scrutiny Panel activity is set out in Appendix B.

The Board may also establish a maximum of two working groups at any one time, comprising a group of members from the Board.

Committee Working Group Activity

Scrutiny Committees may establish informal working groups, which can meet a maximum of three times, usually to consider matters in greater detail, and then to put their proposals to Committee. Details of Working Group activity is set out at Appendix C.

Executive Forward Plan

The Executive Forward Plan of key decisions is set out at Appendix D. This is background information for the Board's consideration to ensure that all key decisions are scrutinised by the relevant scrutiny committee.

2. Conclusion

The Board is invited to review, consider and comment on its proposed work programme for the coming year, which is attached at Appendix A to this report. The Board may highlight for discussion any additional scrutiny activity which could be included for consideration in the work programme.

Consideration should be given to the items included in the work programme as well as any 'items to be programmed' listed.

3. Consultation

a) Have Risks and Impact Analysis been carried out?

Not Applicable

b) Risks and Impact Analysis

Not Applicable

4. Appendices

These are listed below and attached at the back of the report		
Appendix A	Overview and Scrutiny Management Board – Work Programme	
Appendix B Scrutiny Panel Activity		
Appendix C	Working Group Activity	
Appendix D	Forward Plan of Decisions	

5. Background Papers

No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

This report was written by Nigel West, Head of Democratic Services, who can be contacted on 01522 552840 or by e-mail at nigel.west@lincolnshire.gov.uk

OVERVIEW AND SCRUTINY MANAGEMENT BOARD

Each agenda includes the following standard items:

- Call-in (if required)
- Councillor Call for Action (if required)

26 September 2019		
Item	Contributor	Purpose
Revenue Budget Monitoring Report 2019/20	Michelle Grady, Assistant Director for Strategic Finance	Pre Decision Scrutiny (Executive decision on 1 October 2019)
Capital Budget Monitoring Report 2019/20	Michelle Grady, Assistant Director for Strategic Finance	Pre Decision Scrutiny (Executive decision on 1 October 2019)
Treasury Management Performance Quarter 1 (1 April to 30 June 2019)	Karen Tonge, Treasury Manager	Performance Scrutiny
Overview and Scrutiny Work Programmes Children and Young People Scrutiny Committee Public Protection and Communities Scrutiny Committee	Cllr Robert Kendrick, Chairman of Children and Young People Scrutiny Committee Cllr Nigel Pepper Chairman of Public Protection and Communities Scrutiny Committee	Performance Scrutiny

24 October 2019		
Item	Contributor	Purpose
Draft Corporate Plan	George Spiteri, Head of Commercial Services – Projects and Performance	Policy Development
Update on the Council People Management and Workforce Plan	Fiona Thompson, Head of Human Resources	Performance Scrutiny

24 October 2019		
Item	Contributor	Purpose
Review of Financial Risk Assessment	Dave Simpson, Head of Finance - Technical and Development	Budget Scrutiny
Overview and Scrutiny Work Programmes • Environment and Economy Scrutiny	Cllr Wendy Bowkett, Chairman of Environment and Economy Scrutiny Committee	
Committee Highways and Transport Scrutiny Committee	Cllr Bob Adams, Chairman of Highways and Transport Scrutiny Committee	Performance Scrutiny
Flood and Water Management Scrutiny Committee	Cllr Paul Skinner, Chairman of the Flood and Water Management Scrutiny Committee	

28 November 2019		
Item	Contributor	Purpose
Draft Corporate Plan	George Spiteri, Head of Commercial Services – Projects and Performance	Policy Development
Performance Reporting against the Council Business Plan 2019/20 - Quarter 2	Jasmine Sodhi, Performance and Equalities Manager	Pre-Decision Scrutiny (Executive decision on 3 December 2019)
Property Services Contract Update	Kevin Kendall, Assistant Director – Corporate Property Stuart Wright, Contract Manager	Performance Scrutiny
Performance of the Corporate Support Services Contract	Sophie Reeve, Assistant Director Commercial Arnd Hobohm, Serco Contract Manager John Wickens, Interim Assistant Director ICT	Performance Scrutiny

28 November 2019		
Item	Contributor	Purpose
Treasury Management Performance Quarter 2 (1 July to 30 September 2019)	Karen Tonge, Treasury Manager Chris Scott, Link Asset Services	Performance Scrutiny
Overview and Scrutiny Work Programmes • Adults and Community Wellbeing Scrutiny Committee • Health Scrutiny Committee	Cllr Hugo Marfleet, Chairman of Adults and Community Wellbeing Scrutiny Committee Cllr Carl Macey, Chairman of Health Scrutiny Committee	Performance Scrutiny

19 December 2019		
Item	Contributor	Purpose
Scrutiny Panel B: Review of Overview and Scrutiny – Interim Update	Cllr Angela Newton, Chairman of Scrutiny Panel B	Scrutiny Review Activity
Overview and Scrutiny Work Programmes Children and Young People Scrutiny Committee Public Protection and Communities Scrutiny Committee	Cllr Robert Kendrick, Chairman of Children and Young People Scrutiny Committee Cllr Nigel Pepper Chairman of Public Protection and Communities Scrutiny Committee	Performance Scrutiny

30 January 2020		
Item	Contributor	Purpose
Final Draft Council Business Plan 2020/21	Jasmine Sodhi, Performance and Equalities Manager	Pre-Decision Scrutiny (Executive Decision on 4 February 2020)
Revenue Budget Monitoring Report 2019/20	Michelle Grady, Assistant Director for Strategic Finance	Pre Decision Scrutiny (Executive decision on 4 February 2020)

30 January 2020		
Item	Contributor	Purpose
Capital Budget Monitoring Report 2019/20	Michelle Grady, Assistant Director for Strategic Finance	Pre Decision Scrutiny (Executive decision on 4 February 2020)
Service Budget Proposals 2020/21	Michelle Grady, Assistant Director for Strategic Finance	Budget Scrutiny (Council Decision on 28 February 2020)
Capital Strategy 2020/21	Sue Maycock, Head of Finance - Corporate Michelle Grady, Assistant Director for Strategic Finance	Pre-Decision Scrutiny (Executive decision on 4 February 2020)
Financial Strategy	Sue Maycock, Head of Finance - Corporate Michelle Grady, Assistant Director for Strategic Finance	Pre-Decision Scrutiny (Executive decision on 4 February 2020)
Council Budget 2020/21	Michelle Grady, Assistant Director for Strategic Finance	Budget Scrutiny (Council Decision on 28 February 2020)

27 February 2020		
Item	Contributor	Purpose
Performance Reporting against the Council Business Plan 2019/20 - Quarter 3	Jasmine Sodhi Performance and Equalities Manager	Pre-Decision Scrutiny (Executive decision on 3 March 2020)
Treasury Management Performance Quarter 3 (1 October 2019 to 31 December 2019)	Karen Tonge Treasury Manager Chris Scott, Link Asset Services	Performance Scrutiny
Treasury Management Strategy Statement and Annual Investment Strategy 2020/21	Karen Tonge Treasury Manager Chris Scott, Link Asset Services	Pre-Decision Scrutiny (Executive Councillor Decision TBC)

27 February 2020		
Item	Contributor	Purpose
Performance of the Corporate Support	Sophie Reeve, Assistant Director Commercial	
Services Contract	Arnd Hobohm, Serco Contract Manager	Performance Scrutiny
	John Wickens, Interim Assistant Director ICT	
Overview and Scrutiny Work Programmes	Cllr Wendy Bowkett, Chairman of Environment	
Environment and Economy Scrutiny	and Economy Scrutiny Committee	Performance Scrutiny
Committee • Highways and Transport Scrutiny Committee	Cllr Bob Adams, Chairman of Highways and Transport Scrutiny Committee	. chamanes solutiny

26 March 2020							
Item	Contributor	Purpose					
Overview and Scrutiny Work Programmes • Adults and Community Wellbeing Scrutiny Committee • Health Scrutiny Committee	Cllr Hugo Marfleet, Chairman of Adults and Community Wellbeing Scrutiny Committee Cllr Carl Macey, Chairman of Health Scrutiny Committee	Performance Scrutiny					

30 April 2020							
Item	Contributor	Purpose					
Overview and Scrutiny Annual Report	Nigel West, Head of Democratic Services and Statutory Scrutiny Officer	Performance Scrutiny					

30 April 2020							
Item	Contributor	Purpose					
Overview and Scrutiny Work Programmes Children and Young People Scrutiny Committee Public Protection and Communities Scrutiny Committee	Cllr Robert Kendrick, Chairman of Children and Young People Scrutiny Committee Cllr Nigel Pepper Chairman of Public Protection and Communities Scrutiny Committee	Performance Scrutiny					

	28 May 2020							
Item	Contributor	Purpose						
Performance of the Corporate Support	Sophie Reeve, Assistant Director Commercial							
Services Contract	Arnd Hobohm, Serco Contract Manager	Performance Scrutiny						
	John Wickens, Interim Assistant Director ICT							
Updates on the Council People Management and Workforce Plan and the Employee Survey	Fiona Thompson, Head of Human Resources	Performance Scrutiny						
Overview and Scrutiny Work Programmes • Environment and Economy Scrutiny	Cllr Wendy Bowkett, Chairman of Environment and Economy Scrutiny Committee							
Committee Highways and Transport Scrutiny Committee	Cllr Bob Adams, Chairman of Highways and Transport Scrutiny Committee	Performance Scrutiny						
Flood and Water Management Scrutiny Committee	Cllr Paul Skinner, Chairman of the Flood and Water Management Scrutiny Committee							

02 July 2020							
Item	Contributor	Purpose					
Review of Financial Performance 2019/20	Dave Simpson, Head of Finance - Technical and Development	Pre-Decision Scrutiny (Executive decision on 7 July 2020)					
Treasury Management Annual Report 2019/20	Karen Tonge, Treasury Manager Chris Scott, Link Asset Services	Performance Scrutiny					
Performance Reporting against the Council Business Plan 2019/20 - Quarter 4	Jasmine Sodhi, Performance and Equalities Manager	Pre-Decision Scrutiny (Executive decision on 7 July 2020)					
Overview and Scrutiny Work Programmes Adults and Community Wellbeing Scrutiny Committee Health Scrutiny Committee	Cllr Hugo Marfleet, Chairman of Adults and Community Wellbeing Scrutiny Committee Cllr Carl Macey, Chairman of Health Scrutiny Committee	Performance Scrutiny					

Items to be Scheduled

- Formation of a Company for Legal Services
- Business World Reconfiguration

For more information about the work of the Overview and Scrutiny Management Board please contact Tracy Johnson, Senior Scrutiny Officer, on 01522 552164 or by e-mail at Tracy.Johnson@lincolnshire.gov.uk

Scrutiny Panel Activity

(as at 18 September 2019)

Current Reviews

Scrutiny Panel A	Membership	Completion Date
Roundabout Sponsorship and Advertising	Councillors L Wootten (Chairman), S R Parkin (Vice Chairman), W J Aron, Mrs A M Austin, Mrs P Cooper, P Coupland, A G Hagues and N Pepper	Executive – 1 October 2019

Scrutiny Panel B	Membership	Completion Date
Review of Overview and Scrutiny	Councillors Mrs A Newton (Chairman), A H Turner (Vice Chairman), B Adams, C Matthews, R B Parker, S P Roe, M A Whittington and R Wootten Councillor B Young (Executive Non-Voting Added Member)	Overview and Scrutiny Management Board – 19 December 2019 (Interim Report) Overview and Scrutiny Management Board – 26 March 2020 (Final Report) Executive – 5 May 2020

All completed review reports to be approved by relevant scrutiny committee before consideration at a meeting of the County Council's Executive.

Working Group Activity (as at 18 September 2019)

Committee	Working Group	Membership	
Overview and Scrutiny Management Board	UK's Exit from the European Union	Councillors Mrs A Austin, T Bridges, M Brookes, M T Fido, R L Foulkes, C E H Marfleet, Mrs M J Overton MBE, R B Parker, A N Stokes and Mrs C A Talbot; and added member: Mr S Rudman	
Highways and Transport Scrutiny Committee	CCTV Parking Enforcement Pilot Scheme	Councillors B Adams, C J T H Brewis, M Brookes, S P Roe and A N Stokes	

FORWARD PLAN OF KEY DECISIONS FROM 1 OCTOBER 2019

PUBLISHED ON 2 SEPTEMBER 2019

DEC REF	MATTERS FOR DECISION	REPORT STATUS	DECISION MAKER AND DATE OF DECISION	PEOPLE/GROUPS CONSULTED PRIOR TO DECISION	DOCUMENTS TO BE CONSIDERED	OFFICER(S) FROM WHOM FURTHER INFORMATION CAN BE OBTAINED AND REPRESENTATIONS MADE (All officers are based at County Offices, Newland, Lincoln LN1 1YL unless otherwise stated)	DIVISIONS AFFECTED
1018554	Housing Related Support Services	Open	Executive 1 Oct 2019	Adults and Community Wellbeing Scrutiny Committee	Reports	Head of Prevention and Early Intervention Tel: 01522 554227 Email: semantha.neal@lincolnshire.gov.uk	All
I018688 New!	Commissioning of Supported Accommodation: Children's Services	Open	Executive 1 Oct 2019	Children and Young People Scrutiny Committee	Reports	Senior Commissioning Officer Tel: 01522 552687 Email: amy.allcock@lincolnshire.gov.uk	All Divisions
1017884	Highways 2020 Award	All Open/ Exempts	Executive 1 Oct 2019	Highways and Transport Scrutiny Committee; Commissioning and Consultancy Board; all functions within the Highways Service	Reports	Senior Project Leader Tel: 01522 552368 Email: jonathan.evans@lincolnshire.gov.uk	All
1018597	Proposal to expand capacity at Athena School, Lincoln (Final Decision)	Open	Executive Councillor: Adult Care, Health and Children's Services 1 Nov 2019	Interested parties as DfE guidance including parents, school staff, neighbouring schools, County, Parish and District Councils, MPs, Trade Unions and Diocese	Reports	Admissions and Education Provision Manager Tel: 01522 553535 Email: matthew.clayton@lincolnshire.gov.uk	Boultham; Carholme; Ermine and Cathedral; Park; St Giles
1018150	Direct Payment Support Service	Open	Executive 5 Nov 2019	Senior Strategic Commissioning Support Manager - People Services; Assistant Director - Specialist Adult Services; Assistant Director - Adult Frailty and Long Term Conditions.	Reports	Commercial & Procurement Officer – People Services Tel: 0777615987 Email: reena.fehnert@lincolnshire.gov.uk	All

DEC REF	MATTERS FOR DECISION	REPORT STATUS	DECISION MAKER AND DATE OF DECISION	PEOPLE/GROUPS CONSULTED PRIOR TO DECISION	DOCUMENTS TO BE CONSIDERED	OFFICER(S) FROM WHOM FURTHER INFORMATION CAN BE OBTAINED AND REPRESENTATIONS MADE (All officers are based at County Offices, Newland, Lincoln LN1 1YL unless otherwise stated)	DIVISIONS AFFECTED
1017458	Spalding Western Relief Road	Open	Executive 5 Nov 2019	Spalding Western Relief Road Executive Management Board; Public & Businesses in Spalding/ South Holland District Council; and Highways and Transport Scrutiny Committee	Reports	Senior Project Leader (Major Schemes) Tel: 01522 555587 Email: Teresa.james@lincolnshire.gov.uk	
I018573 New!	New LPFT Mental Health S75 Partnership Agreement	Exempt	Executive 3 Dec 2019	Adults and Community Wellbeing Scrutiny Committee	Reports	Interim Head of Mental Health Services Tel: 01522 553836 Email: lorraine.graves@lincolnshire.gov.uk	All Divisions
I018630 New!	Draft Joint Lincolnshire Flood Risk & Water Management Strategy 2019-2050	Open	Executive 3 Dec 2019	Flood and Water Management Scrutiny Committee; Environment and Economy Scrutiny Committee; Departmental Leadership Team; Corporate Leadership Team; Executive Councillor for Economy & Place; Executive Councillor for Commercial & Environmental Management; Lincolnshire Flood Risk & Water Management Group; Lincolnshire Flood Risk & Water Management Strategy Group; Greater Lincolnshire Leaders & Chief Executives' Group; Public and Stakeholder Consultation	Reports	Head of Environment Tel: 01522 554809 Email: david.hickman@lincolnshire.gov.uk	All Divisions

DEC REF	MATTERS FOR DECISION	REPORT STATUS	DECISION MAKER AND DATE OF DECISION	PEOPLE/GROUPS CONSULTED PRIOR TO DECISION	DOCUMENTS TO BE CONSIDERED	OFFICER(S) FROM WHOM FURTHER INFORMATION CAN BE OBTAINED AND REPRESENTATIONS MADE (All officers are based at County Offices, Newland, Lincoln LN1 1YL unless otherwise stated)	DIVISIONS AFFECTED
I018626 New!	The Sustainable Modes of Transport to School (SMOTS) Strategy	Open	Executive Councillor: Adult Care, Health and Children's Services 3 Dec 2019	Colleagues in Highways; Countryside Services; Public Health; the Transport Services Group; Children and Young People Scrutiny Committee	Reports	Children's Commissioning Manager Tel: 01522 554053 Email: mark.rainey@lincolnshire.gov.uk	All Divisions
I018631 New!	Re-commissioning of the Lincolnshire Advocacy Services	Open	Executive Councillor: Adult Care, Health and Children's Services Between 2 Dec 2019 and 9 Dec 2019	Adults and Community Wellbeing Scrutiny Committee	Reports	Senior Commercial and Procurement Officer Tel: 01522 554087 Email: marie.kaempfe- rice@lincolnshire.gov.uk	All Divisions
	Re-commissioning of the Multi- Purpose Block Bed Provision	•	Executive Councillor: Adult Care, Health and Children's Services Between 2 Dec 2019 and 9 Dec 2019	Adults and Community Wellbeing Scrutiny Committee	Reports	Senior Commercial and Procurement Officer Tel: 01522 554087 Email: marie.kaempfe-rice@lincolnshire.gov.uk	All Divisions
I018713 New!	Council Budget 2020/21	'	Executive 17 Dec 2019		Reports	Assistant Director - Strategic Finance Tel: 01522 553235 Email: michelle.grady@lincolnshire.gov.uk	All Divisions
I018714 <mark>New!</mark>	Council Budget 2020/21	•	Executive 4 Feb 2020	Overview and Scrutiny	Reports	Assistant Director - Strategic Finance Tel: 01522 553235 Email: michelle.grady@lincolnshire.gov.uk	All Divisions

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